Page 1 UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF NEW YORK PATRICK SAGET, ) Case No. )18-cv-01599-WFK-ST et al., Plaintiffs ) VS. ) DONALD TRUMP, President ) of the United States, ) et al., Defendants Videotaped Deposition of Brandon Prelogar Washington, D.C. December 18, 2018 9:59 a.m. Reported by: Bonnie L. Russo Job No. 448917 Magna Legal Services 866-624-5221



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Page 2
     Videotaped Deposition of Brandon Prelogar held
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     at:
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                  Mayer Brown, LLP
                  1999 K Street, N.W.
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                  Washington, D.C.
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     Pursuant to Notice, when were present on behalf
19
20
     of the respective parties:
21
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Page 3
     APPEARANCES:
 1
 2
     On behalf of the Plaintiffs:
        VINCENT J. CONNELLY, Esq,
 3
        MAYER BROWN, LLP
        71 South Wacker Drive
 4
        Chicago, Illinois 60606
        312-701-7912
 5
        vconnelly@mayerbrown.com
 6
 7
     On behalf of Defendants:
        JAMES R. CHO, Esq.
 8
        UNITED STATES DEPARTMENT OF JUSTICE
        UNITED STATES ATTORNEY'S OFFICE
 9
        CIVIL DIVISION
        Eastern District of New York
10
        271 Cadman Plaza East
        Brooklyn, New York 11201
        718-254-6288
11
        james.cho@usdoj.gov
12
13
14
15
     Also Present:
     MIRIAM R. NEMETZ, Esq., Mayer Brown, LLP
16
     Brantley Webb, Esq., Mayer Brown, LLP
     Kevin Snell, Department of Justice, Federal
17
     Programs Branch
18
     Liza Shah, United States Citizenship
     Immigration Services, Department of Homeland
19
     Security
     David Voigtsberger, Videographer
20
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1	PROCEEDINGS		
2			
3	THE VIDEOGRAPHER: Good morning. We		
4	are now on the record.		
5	This begins Videotape No. 1 in the		
6	deposition of Brandon Prelogar in the matter of		
7	Patrick Saget, et al., versus Donald Trump,		
8	President of the United States, in the United		
9	States District Court for the Eastern District		
10	of New York.		
11	Today's date is December 18, 2018,		
12	and the time on my video screen is 9:59 a.m.		
13	This deposition is being taken at		
14	1999 K Street, Northwest, Washington, D.C., at		
15	the request of Mayer Brown.		
16	The videographer today is David		
17	Voigtsberger of Magna Legal Services and the		
18	court reporter today is Bonnie Russo of Magna		
19	Legal Services.		
20	Will counsel please introduce		
21	yourselves and who you represent.		
22	MR CONNELLY. I'm Vincent Connelly		



Page 9 of the firm of Mayer Brown. I represent the 1 2 plaintiffs. 3 MS. WEBB: Brantley Webb from Mayer 4 Brown. 5 MS. NEMETZ: Miriam Nemetz from 6 Mayer Brown on behalf of the plaintiffs. 7 MR. CHO: Good morning. James Cho with the U.S. Attorney's Office on behalf of 8 9 the government. 10 MR. SNELL: Kevin Snell from the Division of Federal Programs Branch on behalf 11 12 of the government. MS. SHAW: Liza Shah with United 13 14 States Citizenship and Immigration Services on 15 behalf of the government. 16 THE VIDEOGRAPHER: Will the court 17 reporter please swear in the witness. 18 BRANDON PRELOGAR, 19 Being first duly sworn, to tell the truth, the 20 whole truth and nothing but the truth, 21 testified as follows: 22 EXAMINATION BY COUNSEL FOR THE PLAINTIFFS



Page 10 1 BY MR. CONNELLY: 2 Q. Would you tell us your name and 3 spell the last name for the sake of the 4 reporter. 5 Α. Sure. Brandon Prelogar, last name is P as in Peter, R-E-L-O-G-A-R. 6 7 Have you been deposed previously? 0. 8 Α. No. Let me go through a little bit of 0. the broad overview of what we expect today and, 10 11 you know, the courtesies we will try to provide 12 to you. 13 This deposition is largely going to 14 be about your duties and responsibilities in 15 2017, although we will go backwards a little 16 bit in time to get started. I will try to keep 17 it chronological, largely that will be the 18 case. 19 A fair amount of the deposition will 20 just be asking you to comment and review contemporaneous documents that were made and 21



either sent by you or to you in 2017.

22

Page 11 Anytime that I ask a question that 1 2 is confusing or you are uncertain, just tell 3 I'm not trying to create awkward questions, although frequently, I will do that, 5 so don't hesitate to ask me to reword the 6 question or explain what it is about a question that you don't understand. 7 8 The -- you can take a break 9 absolutely at any time you want, consult with your attorney anytime you want. Because this 10 is being videoed, my understanding is we will 11 12 probably be taking short breaks about every 13 hour or so, so that that machinery can be 14 refreshed. 15 I think by way of background, that 16 probably covers the territory, although should 17 you have any questions during the course of the deposition, you're free to consult with your 18 19 attorney privately, you know, if you have any 20 reason that you are concerned about answering. 21 Let's see. Let's start a little bit



with your education and your work history.

22

Page 12 1 Where did you go to college? 2 Α. Dartmouth. 3 And did you go -- did you have Q. graduate education after your undergraduate 5 degree? I did. 6 Α. 7 What was that? Q. I got a master's in international 8 Α. relations. 9 10 Q. From what institution? 11 Yale. Α. When did you receive your master's? 12 Q. 13 Α. 2003. 14 All right. Did you start your Q. employment history after getting the master's? 15 16 Α. Shortly after. 17 Why don't you -- I don't need a lot 18 of detail but why don't you march me through 19 it. 20 My employment history? Α. 21 Your employment history starting in Q. 2003. 22



- 1 A. It started in 2004, January, at U.S.
- 2 Citizenship and Immigration Services, Office of
- 3 Refugee, Asylum and International Operations as
- 4 a presidential management fellow. That was a
- 5 two-year program.
- 6 Q. Where was that? Where were you
- 7 located?
- 8 A. I was located here in Washington,
- 9 D.C., and sent out on details sort of all over
- 10 the place.
- 11 Q. And that you said was two years, so
- 12 that extended through 2006?
- 13 A. Yeah, 2006.
- 14 Q. Give me some sense of being sent all
- over the place, where did you go?
- 16 A. I went on training detail to
- 17 Georgia, the state, I did an asylum detail
- 18 working in an asylum office in San Francisco, I
- 19 did a refugee detail in Kenya, Uganda and
- 20 Ethiopia, where I processed refugee cases for
- 21 the U.S. Government. I processed adoption
- 22 cases in Guatemala. I think that about covers



- 1 it.
- 2 Q. All right. And now, what was the
- 3 next job that you held?
- 4 A. I converted into a refugee officer
- 5 in the Refugee Affairs Division of RAIO, same
- 6 overall office.
- 7 Q. That was also in D.C.?
- 8 A. That was also in D.C.
- 9 Q. How long did you hold that position?
- 10 A. A -- probably a couple of years,
- 11 although during at least I think half of that,
- 12 I was detailed to headquarters, DHS policy,
- where I transitioned to a permanent position
- 14 working for the special advisor for refugee and
- 15 asylum affairs.
- 16 And I subsequently took that
- 17 position on in an acting capacity and then in a
- 18 formal full-time permanent capacity.
- 19 Q. Where is headquarters located?
- 20 A. Here in Washington, D.C., at
- 21 Nebraska Avenue.
- 22 Q. So help me out, once you took on



- 1 these responsibilities, am I right, they start
- 2 basically in 2006, more or less?
- 3 A. Headquarters was probably 2007,
- 4 summer I believe.
- 5 Q. How long did you remain --
- 6 A. I stayed there --
- 7 Q. -- at headquarters?
- 8 A. -- until 2011.
- 9 Q. All right. What happened in 2011?
- 10 A. I transitioned back to U.S.
- 11 Citizenship and Immigration Services into the
- 12 Office of Policy and Strategy.
- 13 Q. In what capacity?
- 14 A. As the chief of the international
- 15 humanitarian affairs division.
- 16 Q. Briefly, what were your duties and
- 17 responsibilities once you became the chief of
- 18 the international humanitarian affairs
- 19 division?
- 20 A. So my division essentially oversees
- 21 the policy-making process, policy for all
- 22 humanitarian or a large portion of humanitarian



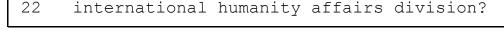
- 1 protection benefits that USCIS administers. It
- 2 includes refugee asylum, temporary protected
- 3 status among others.
- 4 Q. Does that remain your title and your
- 5 position?
- 6 A. It does.
- 7 Q. Have you -- were there any
- 8 interruptions between taking on the
- 9 responsibilities as the chief of that division
- in about 2011 through the present?
- 11 A. Yeah, I did two extended details.
- 12 O. What were those? Go ahead.
- 13 A. From -- in 2013, I think maybe
- 14 February of 2013 through June of 2014, I worked
- 15 at the National Security Council as a director
- 16 for human rights and refugee protection.
- 17 Following that, I came back and I
- 18 think -- took what -- was back for about a year
- 19 before I did a second extended detail with the
- 20 USCIS front office working as a counselor and
- 21 then as a senior counselor for the director of
- 22 the agency.



- 1 Q. When did that occur?
- 2 A. So I think that that would have been
- 3 then the summer of 2015, maybe September 2015 I
- 4 started, through the end of the administration.
- 5 Q. Let me peel back just slightly.
- 6 When you with the National Security
- 7 Council assisting them, where were you located?
- 8 A. I was in the multilateral affairs
- 9 and human rights directorate.
- 10 Q. Here in Washington?
- 11 A. Sorry, yes, here in Washington, D.C.
- 12 Q. And briefly, what were your
- 13 responsibilities when you -- from February of
- 14 2013 through June of 2013?
- 15 A. My portfolio comprised human rights
- 16 issues as well as humanitarian protection and
- 17 particular refugee protection.
- 18 Q. And now moving on to September of
- 19 2015 through -- I think you told me through,
- 20 what, through the conclusion of the
- 21 administration --
- 22 A. That's right.



Page 18 -- you were a senior counselor for 1 Q. 2 the director? 3 Α. That's correct. Who was the director at the time? 0. 5 Α. Leon Rodriguez. And this is the director of OP and 6 Q. 7 S? 8 Α. No, of U.S. Citizenship and Immigration Services, the agency. 10 Ο. The director of USCIS? 11 Α. Yes. 12 Okay. Help me out a little bit of 13 the organizational chart and you will correct 14 me if I am wrong. The OP&S is a part of USCIS, 15 correct? 16 Α. Correct. 17 And under OP&S on the organizational chart, there are various divisions? 18 That's correct. 19 Α. 20 Okay. And you've mentioned, you Q.



21



know, that you for a time were the chief of the

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- 1 A. That's right.
- Q. When I say for a time, I guess for
- 3 some considerable time, but for these couple of
- 4 breaks, you have been doing that from 2011
- 5 through the percent?
- 6 A. That's correct.
- 7 Q. How many other divisions are there
- 8 under OP&S?
- 9 A. Five or six, of that order.
- 10 Q. And the -- all of those divisions
- 11 then ultimately report up to the chief of
- 12 office of planning and strategy?
- 13 A. Of policy and strategy.
- Q. Policy and strategy, I'm sorry.
- 15 A. Yes, sir.
- 16 Q. I'm going largely be focusing on
- 17 2017.
- Am I right that for a time in 2017,
- 19 the chief of the office of policy and strategy
- 20 was acting chief Larry Levine?
- 21 A. That's correct.
- 22 Q. And then sometime in the spring of



- 1 2017, a lady named Kathy Nuebel, N-U-E-B-E-L,
- 2 Kovarik, K-O-V-A-R-I-K, took over as chief?
- 3 A. That's correct.
- 4 Q. All right. Now just keeping --
- 5 moving up the organization chart, see if I have
- 6 it correctly, the office of policy and strategy
- 7 would ultimately report up to the director of
- 8 CIS?
- 9 A. Correct.
- 10 Q. And again, in 2017, for a time was
- 11 the gentleman James -- I think it's McCament,
- M-C-C-A-M-E-N-T?
- 13 A. M as in Mary, McCament.
- 14 Q. Thank you. Was he the director or
- 15 acting director for part of 2017?
- 16 A. Yes.
- 17 Q. Which?
- 18 A. He was the acting director. He was
- 19 never the director.
- Q. And then was he replaced during 2017
- 21 by Director Francis Cissna, C-I-S-S-N-A?
- 22 A. Yes.



- 1 Q. Then finally now, moving from
- 2 divisions through the office of policy and
- 3 strategy, now we are up to the director of CIS.
- 4 Does the director of CIS ultimately
- 5 report up to the secretary of the Department of
- 6 Homeland Security?
- 7 A. That's correct.
- 8 Q. All right. And again, just to get
- 9 our time frames correct, for a portion of 2017,
- 10 Secretary Kelly headed DHS; is that right?
- 11 A. That's right.
- 12 Q. And then when he departed, did the
- 13 acting secretary -- did Duke become the acting
- 14 secretary of DHS?
- 15 A. Yes.
- 16 Q. And finally -- and correct me if I'm
- 17 wrong -- was it early 2018 that Secretary
- 18 Nielsen took over as the -- the head of DHS?
- I don't really mean to test you --
- 20 A. It was either --
- 21 Q. -- on the calendar?
- 22 A. -- it was either late 2017 or early



Page 22 1 2018. 2 Q. Okay. Okay. Got it. 3 Let's go back now to your responsibilities as the chief of the 4 5 International Humanitarian Affairs division. 6 In 2017 what were your 7 responsibilities in that capacity? 8 I engaged in policy making for the Α. 9 agency with respect to the standard host of issues that my division covers, including 10 policy relating to temporary protected status 11 programs, refugee, asylum, and a host of -- of 12 13 other issues, parol -- humanitarian parol, et 14 cetera.

Did you supervise anyone in that

16 capacity?

15

17 Α. Yes.

Q.

- 18 How many people did you supervise? Q.
- Between three and five. 19 Α.
- 20 And what were their duties or 0.
- 21 titles, broadly speaking?
- 22 Α. To serve as policy analysts. And



920

- 1 one as the deputy chief for the division to
- 2 help manage all the affairs of the division.
- 3 Q. And was that -- in 2017 was the
- 4 deputy chief Kathy Anderson?
- 5 A. Kathryn.
- 6 Q. Kathryn --
- 7 A. Uh-huh.
- 8 Q. -- Anderson. Thank you.
- 9 A. Except at the very beginning of
- 10 2017.
- 11 Q. Was there -- was there someone else
- 12 who was the deputy chief --
- 13 A. She was the acting chief until I
- 14 returned after inauguration.
- 15 Q. You had been senior counselor at the
- 16 CIS front office through the end of the Obama
- 17 administration; and then, with the change to
- 18 the Trump administration, she had been acting,
- 19 but then you came back, and then she -- she
- 20 returned to be deputy?
- 21 A. She became --
- 22 Q. Or --



Page 24 -- deputy. 1 Α. 2 Q. -- became deputy? 3 Uh-huh. Α. Okay. I'm going to show you what I 5 marked as exhibit KA-1. So you understand how this will go today, I'm going to -- I'll hand 6 it to the court reporter. She'll put a label 7 on it and give it to you. I'll give copies to 8 9 all of your attorneys so that they can follow along. 10 11 And throughout the day, you are 12 openly invited to fully familiarize yourself 13 with the document in whatever time it takes 14 you. 15 Occasionally I will be focusing on a 16 particular part of the document, and I'll tell 17 you that in advance. But you feel free to stay with the document until you're comfortable, you 18 19 know, answering question.



exhibits as last week?

MR. CHO: Are you using the same

MR. CONNELLY: I'm -- any time that

20

21

22

- 1 we have used -- that we're reusing an -- or
- 2 using a same exhibit, I'm keeping that
- 3 numbering system. I expect that there'll be a
- 4 few that we didn't use last week. And in those
- 5 circumstances, I'm just going to be using
- 6 numbers, where I'm going to start, I think, in
- 7 the 60 range. Because we left off somewhere in
- 8 the 50 range last week.
- 9 MR. CHO: Okay.
- MR. CONNELLY: There'll only -- I --
- 11 I -- I suspect there'll only be a few of those.
- MR. CHO: All right. The same
- 13 prefix as last time?
- MR. CONNELLY: For all -- I'm going
- 15 to use -- I'm just going to -- yeah. For
- 16 example, this first document, which was the
- same first document that we showed Kathryn
- 18 Anderson last week, I'm going to again call it
- 19 KA-1 because that's what we used it for last
- 20 week.
- MR. CHO: Okay.
- 22 MR. CONNELLY: So I -- I'm guessing



Page 26 that almost all the prefixes today are also 1 2 going to be KA, you know, 1 through something. 3 MR. CHO: What about the new ones? 4 MR. CONNELLY: I'm not going to use 5 a prefix. I'm just -- we're just going to 6 use --7 MR. CHO: Okay. 8 MR. CONNELLY: -- a numbering 9 system. 10 We're doing our best then to -no -- going forwarded to just stay with 11 12 numbers --13 MR. CHO: Understand. 14 MR. CONNELLY: -- you know, so 15 that --16 MR. CHO: Sure. 17 MR. CONNELLY: It's a little -- be -- be easier and -- going back to them once all 18 19 of these depositions have concluded. 20 MR. CHO: That's fine. 21 BY MR. CONNELLY:



KA-is the federal statute more

22

Q.

Page 27 formally known as 8 USC Section 1254a, titled 1 2 "Temporary Protected Status." 3 Ready for a question? Α. Sure. Okay. Are you familiar with this 5 6 statute? 7 Α. I am. And in the course of your duties at 8 Q. CIS, do you work with this statute? 10 Α. Yes. Do you regularly make use of it as a 11 12 part of your CIS duties? Α. 13 Yes. 14 If you would go with me to the 15 second page of the statute under -- it's in bold, "(b) Designations." 16 17 Do you see that section? 18 Α. Yes. 19 And then under that section there Q. 20 are further subcategories: (A), (B) and (C). 21 Do you see those? 22 Α. Yes.



- 1 Q. Are you familiar with those sections
- 2 of this statute?
- 3 A. Yes.
- 4 Q. And in your -- in your
- 5 responsibilities, do you help make
- 6 determinations on whether, for example, armed
- 7 conflict or earthquakes or other extraordinary
- 8 and temporary conditions exist in a foreign
- 9 state as a part of the process of determining
- 10 TPS status?
- MR. CHO: Object to the form.
- 12 You can answer.
- 13 THE WITNESS: Yes.
- 14 BY MR. CONNELLY:
- 15 Q. This is the Designation section. So
- 16 I'm going to ask you questions that kind of
- 17 leaps outside of just the statute.
- Do you have a role in determining
- 19 whether foreign countries will be designated
- 20 for a TPS status?
- MR. CHO: Object to the form.
- You can answer.



Page 29 1 THE WITNESS: Yes. 2 BY MR. CONNELLY: 3 Q. Okay. What role is that? My division leads at the working 5 level the TPS policy process, including 6 relating to TPS designations to help inform the decision of -- of more senior leadership, 7 including up to and through the secretary of 8 9 Homeland Security. 10 Q. Let's go now on Page 3 of this first document. There's another section that begins 11 12 in bold entitled "Periodic Review, 13 Terminations, and Extensions of Designations." 14 Are you -- are you with me on that? 15 Α. Yes. 16 Q. Okay. Similarly, do you play a role 17 in the determination of extensions of TPS 18 status? 19 MR. CHO: Object to the form. 20 Go ahead. 21 THE WITNESS: Yes. 22 BY MR. CONNELLY:



- 1 Q. And tell me is that -- is that the
- 2 same, or is it different in some fashion than
- 3 how you've just described your role in the
- 4 determination of TPS status?
- 5 MR. CHO: Object to the form.
- 6 THE WITNESS: It's the same as I
- 7 described my role in broad brushstrokes
- 8 relating to the designation process.
- 9 BY MR. CONNELLY:
- 10 Q. Focusing on the extensions of TPS
- 11 designations, is there a process within CIS to
- 12 gather information in order to assist the
- decision maker in deciding whether or not to
- 14 extend TPS status?
- 15 A. Yes.
- MR. CHO: Object to the form.
- BY MR. CONNELLY:
- 18 Q. And could you generally describe for
- 19 me what that information gathering process is
- 20 and -- and how you fit into it?
- MR. CHO: Object to the form.
- Go ahead.



Page 31 THE WITNESS: The process for 1 2 gathering information to inform decision makers 3 relating to the periodic review for TPS designations to make a determination whether to 5 extend or terminate or in some cases 6 redesignate entails reaching out to a -- the --7 the RAIO, Referee Asylum and International Operations, directorate within USCIS to request 8 9 a country conditions assessment for the 10 relevant country as well as reaching out to 11 counterparts at the Department of State to 12 initiate their own process of putting together 13 a country conditions assessment and generally a 14 recommendation that is then passed back to my 15 department, my agency and my division. We use the information provided by 16 17 the research unit in RAIO as well as the assessment and recommendation provided by the 18 19 Department of State to then create a decision 20 memo from the director of the agency to the secretary of Homeland Security relating to the 21 22 TPS designation decision.



Page 32 You mentioned a precondition 1 Q. 2 assessment? Did I get that right? I can't 3 read my own handwriting. I'm sorry. The -- the information that's 4 5 gathered by RAIO and by --6 Α. Uh-huh. -- it's counterpart in the state 7 department. 8 Country conditions assessment. 9 Α. Q. Is that a written document? 10 11 Α. Yes. 12 And am I correct also that the 13 decision memo that is created and provided to 14 the head of -- the director of CIS, that -- is that also a written document? 15 Α. 16 Yes. Is a part of the process in 17 gathering this information an effort to 18 determine the -- the current conditions in a 19 20 country that is being considered for an 21 extension?



MR. CHO: Object to the form.

22

Page 33 1 You can answer. 2 THE WITNESS: Yes. 3 BY MR. CONNELLY: And who -- or how -- how is it 5 determined what aspects of a country's 6 condition are considered or found to be relevant as far as determining whether an 7 extension should be granted? 8 9 MR. CHO: Object to the form. 10 THE WITNESS: Can you repeat the 11 question. 12 BY MR. CONNELLY: 13 Q. Sure. Travel with me. Here's where I'm 14 15 at. I'm -- I'm at the earliest stage of the 16 process, which, if I understand from you, RAIO 17 and its equivalent state department counterpart, they are kind of most ground level 18 19 in terms of gathering information about country 20 conditions. 21 Am I -- am I right about that? MR. CHO: Object to the form. 22



- 1 THE WITNESS: That's correct. RAIO
- 2 provides a -- an independent country conditions
- 3 assessment. State department, we reach out to
- 4 counterparts there who, in turn, reach out to
- 5 the regional bureau and post to gather country
- 6 conditions information that they then use in --
- 7 in -- along with the -- the statute to provide
- 8 an assessment about the country conditions and
- 9 whether the statutory conditions continue to be
- 10 met with respect to a TPS designation.
- BY MR. CONNELLY:
- 12 Q. And my question now is, for those
- 13 folks, to the extent, you know what are the
- 14 type of country conditions that they look at,
- 15 that that they consider, you know, relevant in
- order to help the decision makers decide on
- 17 whether or not to grant an extension?
- MR. CHO: Object to the form.
- 19 THE WITNESS: They look at country
- 20 conditions that would appear to be most
- 21 relevant to the statutory conditions that we
- 22 are required to look at under INA Section 244.



Page 35 BY MR. CONNELLY: 1 2 Q. Does your office ever make an 3 independent assessment of a country's current conditions beyond the information that has been 5 provided to it by RAIO or the -- or the state 6 department equivalent? 7 MR. CHO: Object to the form. Calls for speculation. 8 9 You can answer. 10 THE WITNESS: Yes. 11 BY MR. CONNELLY: 12 Q. How does that work? 13 MR. CHO: Object to the form. 14 THE WITNESS: At times leadership of the office has conducted or asked others to 15 16 conduct independent country conditions research that is then included in the decision 17 18 memoranda. 19 As well, there have been occasions 20 where -- where we, within my division, have dug in a little bit deeper into country conditions 21 22 research.



- 1 With that said, on the whole, our
- 2 practice has been to -- to rely upon the
- 3 information provided by the country conditions
- 4 experts within RAIO and also obviously the
- 5 assessment provided by state.
- BY MR. CONNELLY:
- 7 Q. And then am I correct, if I
- 8 understand what you've told me so far, that
- 9 whether relying -- relying upon RAIO and state
- 10 or perhaps adding, you know, additional efforts
- 11 within your own office, that comes together as
- 12 a decision memo that moves up to the director
- 13 of CIS?
- 14 A. That's correct.
- MR. CHO: Object to the form.
- BY MR. CONNELLY:
- 17 Q. Let me ask just about just a few
- 18 other entities that you can help educate me on
- 19 what -- what role, if any, they might have in
- 20 the process considering an extension of TPS for
- 21 a country.
- 22 What about -- the acronym is IHAD.



- 1 You can help me out with that.
- It's a -- it's a USCIS, I think,
- 3 office?
- 4 A. That's my division, the
- 5 International Humanitarian Affairs Division.
- 6 Q. That's easy. Thank you. I --
- 7 because I'm not as familiar with it as you are,
- 8 I -- it -- it didn't -- it didn't immediately
- 9 click. All right. So we've covered that.
- 10 What about the SCOPS?
- 11 A. The service center operations
- 12 directorate. They're the operational
- 13 directorate that -- that adjudicates the TPS
- 14 application and associated EAD application.
- 15 Q. Explain that a little bit to me.
- 16 What do you mean by that they
- 17 adjudicate it?
- 18 A. So while we conduct policy for the
- 19 program, we don't adjudicate individual
- 20 applications for immigration benefits within
- 21 USCIS. Operational components within USCIS,
- 22 including RAIO, SCOPS, and then the field



- 1 office directorate conduct the actual
- 2 adjudications of applications and petitions for
- 3 immigration benefits that the agency
- 4 administers.
- 5 Q. And occasionally I've seen in some
- 6 contemporaneous 2017 e-mails a reference to
- 7 Neufeld's office, N-E-U-F-E-L-D-S.
- I'm guessing that that's a reference
- 9 to someone who perhaps is in charge of SCOPS in
- 10 2017?
- 11 A. That's correct. He's in charge of
- 12 SCOPS.
- Q. What -- what's his first name?
- 14 A. Don.
- 15 Q. And did he remain in charge
- 16 throughout 2017?
- 17 A. Yes.
- 18 Q. Do you know whether the role of --
- of SCOPS regarding the 2017 decision making
- 20 regarding extension of the Haiti TPS status,
- 21 whether the role of SCOPS increased or
- 22 decreased as -- as compared to its role in



Page 39 similar extensions? 1 2 MR. CHO: Object to the form. 3 THE WITNESS: Whether its role with respect to the --4 5 BY MR. CONNELLY: The -- the decision to extend and 6 Q. let -- the 2017 decisions regarding Haiti, 7 which I'll represent was first an extension and 8 later a termination? 9 10 MR. CHO: Object to the form. 11 THE WITNESS: SCOPS has generally played the same role with respect to TPS 12 13 determination, which has generally been 14 confined to providing an operational perspective on the impact of potential TPS 15 decisions. 16 17 BY MR. CONNELLY: 18 Q. And to your observation, did it play the same role? 19 20 And again, I'm just focusing on



It played the same role.

21

22

Haiti.

Α.

Page 40 Q. In 2017 has it had in --1 2 Α. It provided operational considerations and input, as it had in the past. 5 All right. How about RAIO, R-A-I-O; was its analysis on the Haiti situation in 6 7 2017, to your observation, treated at -similarly to how that analysis had been treated 8 in the past in the -- in this decision making process for extensions? 10 MR. CHO: Object to the form. 11 12 THE WITNESS: No. 13 BY MR. CONNELLY: 14 Q. What was the difference?

- 15 MR. CHO: Same objection.
- 16 Go ahead.
- 17 THE WITNESS: In my view,
- historically greater deference was given to the 18
- 19 report provided by the research unit.
- 20 BY MR. CONNELLY:
- Q. Greater deference had been given 21
- 22 prior to 2017?



Page 41 MR. CHO: Object to the form. 1 2 THE WITNESS: Yes. 3 BY MR. CONNELLY: What about -- were there Department 5 of State recommendations in 2017 regarding the TPS status of Haiti? 6 7 MR. CHO: Object to the form. 8 THE WITNESS: Were there recommendations? MR. CONNELLY: Yes. 10 11 THE WITNESS: Yes. 12 BY MR. CONNELLY: 13 Q. And to your best recollection, were 14 those recommendations followed or ignored; 15 or -- or perhaps some were followed, and some 16 were ignored? 17 MR. CHO: Object to the form. 18 THE WITNESS: Were they followed. -- it's -- it's a -- that's difficult for me to 19 20 answer because just because a decision was consonant with a state department 21 22 recommendation doesn't necessarily mean to me



Page 42 that that recommendation was followed, per se. 1 2 BY MR. CONNELLY: 3 Q. Is there -- what's your best recollection in 2017 whether the decisions that 5 were made regarding Haiti were consonant with 6 Department of State recommendations? 7 MR. CHO: Object to the form. There were two decisions in 2017. 8 Do you wants to clarify --MR. CONNELLY: Fair --10 11 MR. CHO: -- which one you're 12 referring to? 13 MR. CONNELLY: Fair point. 14 BY MR. CONNELLY: 15 Will that -- maybe that will make it Q. 16 easier for you. So let's break that up. 17 Was the decision in May of 2017 to extend Haiti's TPS status, was that consonant 18 with DOS recommendations at the time? 19 20 MR. CHO: Object to the form. 21 THE WITNESS: I believe it was. I'm 22 responding tentatively only because I know that



- 1 their recommendation was to extend at least up
- 2 until the time when the secretary made the
- 3 decision to extend.
- 4 We received a formal assessment
- 5 recommendation subsequent to that decision
- 6 being made. And I believe it was also to
- 7 extend. But I cannot remember with 100 percent
- 8 certainty. It wasn't relevant at that point.
- 9 BY MR. CONNELLY:
- 10 Q. Do -- do -- was -- are you able to
- 11 recollect -- in the fall of -- of 2017, when
- 12 ultimately a decision was made to terminate, do
- 13 you recollect what the Department of State
- 14 recommendation was at that time?
- MR. CHO: Object to the form.
- 16 THE WITNESS: Yes.
- 17 BY MR. CONNELLY:
- 18 Q. What was that?
- 19 A. I believe it was to terminate.
- 20 Q. Okay. So your best recollection is
- 21 Department of State had recommended
- 22 extending -- and -- and I'll -- I'll put it in



Page 44 the May 2017 time range -- and then by the fall 1 2 of 2017 it recommended terminating? 3 MR. CHO: Object to the form. THE WITNESS: Yes. 5 BY MR. CONNELLY: 6 I'm going to ask you -- we're not Q. 7 going to go into any detail. But again, I'm just getting an overview with you and some of 8 the other decision makers. 9 In -- in 2017 did you ever have any 10 conversations with chief of OPS Kathy Nuebel 11 12 Kovarik about the TPS status of Haiti? 13 MR. CHO: Object to the form. 14 You can answer. 15 THE WITNESS: Yes. 16 BY MR. CONNELLY: 17 Did you ever have any conversations in 2017 with Robert Law on the same topic? 18 19 MR. CHO: Object to the form. 20 THE WITNESS: Yes. 21 BY MR. CONNELLY: 22 Q. What was Robert Law's position in



Page 45 2017? 1 2 Α. He serves as a counselor advisor to the chief of the office of policy and strategy. Did he -- did he join CIS in 2017? 5 Α. Yes. Did you have any -- I'll -- I'll 6 Q. 7 take them in order. 8 Did you have any conversations with Secretary Kelly in 2017 regarding Haiti's TPS 9 10 status? 11 Α. No. 12 MR. CHO: Object to the form. 13 BY MR. CONNELLY: 14 Q. Okay. And how -- any conversations 15 with his successor Acting Secretary Duke? 16 MR. CHO: Object to the form. 17 THE WITNESS: About Haiti --18 BY MR. CONNELLY: Q. About Haiti's --19 20 Α. -- TPS? 21 -- yeah, TPS. Right. Q. 22 Α. No.



Page 46 And finally -- perhaps it would have 1 Q. 2 been -- this would have -- perhaps be in late 3 2017 or early 2018. 4 Any conversations was Secretary 5 Nielsen --6 MR. CHO: Object to the form. 7 BY MR. CONNELLY: Q. -- about TPS -- the TPS status of 8 Haiti? 9 10 MR. CHO: Object to the form. 11 THE WITNESS: No. 12 BY MR. CONNELLY: 13 Q. Finally, just broadly in terms of 14 conversations, did you ever have any 15 conversations with anyone from the White House 16 in 2017 about the TPS status of Haiti? 17 MR. CHO: Object to the form. 18 THE WITNESS: Yes. 19 BY MR. CONNELLY: 20 Q. And who did you have conversations 21 with? MR. CHO: Object to the form. 22



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Page 47 THE WITNESS: Personnel from the 1 2 national security counsel as well as the 3 domestic policy counsel, perhaps others within the umbrella of the White House. 5 BY MR. CONNELLY: 6 I don't want to go into the content Q. 7 of the conversations, but your best 8 recollection. I'll take them separately. How often did you speak with anyone at the National Security Council in 2017 about 10 Haiti? 11 12 And as best you can tell, when would 13 those conversation have occurred? 14 MR. CHO: Object to the form. 15 THE WITNESS: With some degree of 16 regularity, meaning perhaps something in the 17 order of monthly. BY MR. CONNELLY: 18 19 Q. And would -- were -- were monthly meetings with the National Security Council 20 personnel unusual, or was that a standard part 21 22 of your process that occurred even prior to



Page 48 2017? 1 2 MR. CHO: Object to the form. 3 THE WITNESS: They weren't monthly meetings. There were meetings, but largely it 5 was more like touching base through e-mail and 6 phone conversations. 7 BY MR. CONNELLY: And I'm just trying to find out if 8 Q. there -- if that was different or the same, as 10 far as the process goes, as -- as touch points

12 Were those about the same or

to the National Security Council.

- different in the amount of occurrence in 2017 13
- 14 compared to earlier years?
- 15 MR. CHO: Object to the form.
- 16 THE WITNESS: It's varied. But it
- 17 was about the same.

11

- 18 BY MR. CONNELLY:
- 19 Do you recall who the people from Q.
- 20 the National Security Council were that you
- would have had conversations or -- or points of 21
- 22 contact in 2017?



Page 49 1 MR. CHO: Object to the form. 2 THE WITNESS: Yes. 3 BY MR. CONNELLY: 0. Who are they? 5 Α. This is at the National Security 6 Council. 7 0. Yes. 8 Α. A gentleman named Scott Oudkirk. 0. Maybe you could spell that for the reporter or give it a best try. 10 I'll give it a best try. I think 11 12 it's S-C-O-T-T, O-U-D-K-R-I-R-K --13 O-U-D-K-I-R-K. 14 Q. What's his position or title? He was a director within the trans 15 Α. 16 border directorate of the National Security 17 Council. It's called something else now. I think BIT may be the acronym. 18 19 How long had he been with the Q. 20 National Security Council in 2017? 21 Α. He started there in 2017. 22 Q. Anybody else that you recall having



- 1 contact within the National Security Council --
- 2 A. Yes.
- 3 Q. -- in 2017?
- 4 Go ahead.
- 5 A. Melissa Bishop.
- 6 Q. Okay. How long had she been there?
- 7 A. I don't know. But I think -- I do
- 8 not know.
- 9 Q. What's her position?
- 10 A. I believe she was also a director.
- 11 Q. Okay. Anyone else at the National
- 12 Security Council?
- 13 A. Yes.
- 14 Q. Who is that?
- 15 A. Jill St. John.
- 16 Q. And -- and what -- what is her
- 17 position, and how long, to your knowledge, was
- 18 she at the National Security Council?
- 19 A. She was also a director, I believe.
- 20 And I also don't know how long she was there,
- 21 but I think it predated 2017.
- 22 Q. Anyone else at the National Security



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- 1 Council?
- 2 A. Yes. One other gentleman whose name
- 3 I can't recall for sure who was heading up --
- 4 was serving as the -- I believe a director for
- 5 Canada.
- 6 Q. Do you know how long he --
- 7 A. Do not.
- 8 Q. -- had been serving at the National
- 9 Security Council?
- 10 You don't know? Okay.
- Does that presently exhaust your
- 12 recollection of the people at the National
- 13 Security Council that you had communications
- 14 with in 2017?
- 15 A. I -- I -- yes. There were others
- 16 present at some of these meetings who were
- 17 clearly also from the NSC. But I don't recall
- 18 who they were.
- 19 Q. All right. Now let's switch to the
- 20 Domestic Policy Council.
- 21 Give me a little description of
- 22 that.



Page 52 What -- what is that organization? 1 2 MR. CHO: Object to the form. 3 You can answer. THE WITNESS: It is also a component of the White House. It historically is more 5 focused on domestic policy, while the NSC tends 6 to be more outwardly focused. And -- and also 7 has a -- has -- has been heavily involved in 8 policy making relating to immigration-related 10 matters. 11 BY MR. CONNELLY: 12 And I hope this is implicit, but let 13 me make it explicit. 14 Absent my saying to the contrary, 15 all of my questions are related to Haiti. 16 Α. Got it. 17 So, for example -- but I -- so I'll make it explicit once again. 18 19 With -- in 2017 did you have 20 conversations or -- or communications with people on the -- I think you told me --21 22 Domestic Policy Council regarding Haiti?



Page 53 MR. CHO: Object to the form. 1 2 And with the caveat do not reveal 3 any substantive conversations that you had. With that instruction, you can go ahead and 5 answer. 6 THE WITNESS: They were -- at least one individual from DPC was involved in a 7 Haiti-related conversation. 8 9 BY MR. CONNELLY: Who was that individual? 10 Q. 11 MR. CHO: Object to the form. 12 You can answer. THE WITNESS: Veprek. 13 14 BY MR. CONNELLY: 15 Q. I'm sorry? 16 Α. Veprek. 17 Q. Could you spell that name? 18 V-E-P-R-E-K, I believe. Α. 19 What was that person's Q. 20 responsibility at the Domestic Policy Council? 21 MR. CHO: Object to the form. THE WITNESS: I don't know what his 22



- 1 position was. He was serving on detail,
- 2 working as a -- on immigration related matters,
- 3 among others.
- 4 BY MR. CONNELLY:
- 5 Q. Do you remember when this -- was it
- 6 a conversation?
- 7 What -- what was the point of
- 8 contact with Mr. Veprek?
- 9 MR. CHO: Object to the form.
- 10 THE WITNESS: He was at one of the
- 11 NSC meetings I attended.
- BY MR. CONNELLY:
- 13 Q. Okay. Do you recall approximately
- 14 when that occurred?
- 15 A. It occurred between the May decision
- 16 and the November decision.
- 17 Q. So it occurred sometime between the
- 18 May decision to extend Haiti and the November
- 19 decision to terminate Haiti.
- 20 A. That is correct.
- Q. Okay. Historically had you ever had
- 22 any communication or contact with anyone at the



Page 55 Domestic Policy Council prior to 2017? 1 2 MR. CHO: Object to the form. 3 Without going into any substance, you can go ahead and answer. 4 5 THE WITNESS: Yes. 6 BY MR. CONNELLY: 7 Can you give -- could you give me an 8 example of some earlier time when you had had contact with the DPC? MR. CHO: Object to the form. 10 11 You can answer. 12 THE WITNESS: Sure. Throughout the 13 last administration in various capacities I had 14 contact, sometimes ongoing contact, with 15 members of DPC. In particular, when I was 16 working at the National Security Council, we 17 worked hand in glove on any number of matters. BY MR. CONNELLY: 18 19 Okay. I guess maybe I should have Q. 20 been a little more careful in my questioning. 21 Aside from when you were, you 22 know -- when you were off on that assignment.



- 1 I was really speaking in terms of when you were
- 2 serving in your, you know, current capacity --
- 3 A. Uh-huh.
- 4 O. -- as chief of one of the divisions.
- 5 MR. CHO: Object to the form.
- 6 THE WITNESS: Did I have contact
- 7 with members of DPC? And are we again cabining
- 8 this to Haiti TPS Haiti related?
- 9 MR. CONNELLY: No, no.
- 10 THE WITNESS: No.
- MR. CONNELLY: More broadly.
- MR. CHO: Object to the form.
- Again, we are here on Haiti. So I
- 14 would instruct that you do limit your answer to
- 15 Haiti.
- MR. CONNELLY: You know what?
- 17 Actually, it's probably a better question.
- 18 Yeah. I'll -- I'll -- let's -- let's
- 19 start fresh.
- BY MR. CONNELLY:
- Q. Let's -- let's limit it to -- I'm
- 22 just trying to find out, in your capacity as



Page 57 chief, prior to 2017 had you had contact with 1 2 anyone at DPC regarding Haiti? 3 MR. CHO: Object to the form. You can answer. 5 THE WITNESS: Yes. 6 BY MR. CONNELLY: Can you tell me roughly when that 7 would have occurred? 8 9 MR. CHO: Object to the form. Again, without going into any 10 11 substance, you can answer. 12 THE WITNESS: During the course of the Obama administration. 13 14 BY MR. CONNELLY: 15 Next I'm going to show you what was Q. 16 previously marked, so we will continue to mark 17 it as KA-2A. 18 I only have a few questions that are 19 really quite broad in nature. But let me know 20 when you're comfortable having reviewed the 21 document. 22 Α. I'm familiar with the document.



- 1 O. And this document is -- on its face
- 2 is -- references 75 FR 3476-02. And then a
- 3 little further in the -- in the heading, it
- 4 says: "Designation of Haiti for Temporary
- 5 Protected Status, Thursday, January 21st,
- 6 2010."
- 7 Is -- is this document what is, you
- 8 know, frequently, you know, shortened as -- as
- 9 far as jargon to -- referred.
- To inside of CIS as an FRN?
- 11 A. Yes.
- MR. CHO: Object to the form.
- 13 Q. Okay. And are you familiar with
- this particular FRN from January of 2010?
- 15 A. I am.
- 16 Q. Okay. As a matter of calendar
- 17 logic, this -- this document was generated
- 18 prior to your taking over as chief, correct?
- 19 A. Yes.
- Q. Okay. In the course of your duties
- 21 as chief from 2011 through the present, were
- there times when you, you know, made use of or



- 1 referenced this particular document?
- 2 A. Yes.
- 3 Q. Okay. And I'm going to be showing
- 4 you a series of these documents.
- 5 If you would turn to Page 3 of this
- 6 particular document, there's a -- a bolded
- 7 section of: "Why is the secretary designating
- 8 Haiti for TPS?"
- 9 Do you see that?
- 10 A. Yes.
- 11 Q. And again, I'm -- I'm jumping
- 12 ahead a little bit, but I'm guessing that
- 13 you'll be able to tell me.
- Is -- is that format something that
- 15 repeats in -- in subsequent FRN documents?
- 16 A. Yes.
- 17 Q. And so just using this as -- for a
- 18 -- a general question, once you become chief --
- 19 and we'll get to the -- the other documents --
- 20 do you have any input into the content of the
- 21 section titled "Why is the secretary
- 22 designating Haiti for a TPS?"



Page 60 MR. CHO: Object to the form. 1 2 THE WITNESS: Yes. 3 BY MR. CONNELLY: Okay. And what -- what is your 5 input into the content that follows that title? 6 MR. CHO: Object to the form. 7 Is there a specific time period 8 you're referring to? 9 BY MR. CONNELLY: You know, after you're chief in 10 Q. 2011. 11 12 Yes. My offices played a role in either drafting or revising the content put 13 into that section. 14 15 I'm going to show you a series of 16 these -- these documents and probably have the same few questions for each of them. The next 17 18 one is marked KA-2. Am I correct that this is the FRN 19 20 for the Haiti extension on May 19th, 2011? 21 MR. CHO: Object to the form. 22 document speaks for itself.



Page 61 1 You can answer. 2 BY MR. CONNELLY: 3 Q. You can answer. Α. Yes. 5 I -- I just want to make sure that Q. on the record it's clear we're talking about 6 7 the same document. Okay. And I know you became chief in 2011, 8 9 but I don't know, you know, exactly what time. So tell me were you -- were you the 10 11 chief at the time that this FRN was generated? 12 No. I was still at headquarters. 13 Q. Let's go to the next one then, KA-5. 14 Is this the FRN for the extension of 15 TPS status for Haiti on October 1, 2012? 16 Α. Yes. 17 Now at this time, you are the chief of IHAD, correct? 18 That's correct. 19 Α. 20 Did you have any input into the information that follows the question: "Why is 21 22 the secretary extending the TPS designation for



- 1 Haiti for TPS through July 22, 2014," which
- 2 begins on the bottom of Page 3 and extends
- 3 through -- it appears it extends through, I
- 4 quess Page 5 of the document.
- 5 MR. CHO: Object to the form.
- THE WITNESS: Yes, I believe so.
- 7 BY MR. CONNELLY:
- 8 Q. And what was your involvement in
- 9 generating that information?
- 10 A. I think that my division, working
- 11 with counterparts in USCIS, drafted it.
- 12 Q. Do you then review their draft?
- 13 A. Yes.
- 14 Q. Is that how it works? Okay.
- 15 And you are free, I take it, to make
- 16 edits or suggestions prior to the decision memo
- moving on up to the chief of OP&S?
- 18 MR. CHO: Objection to form.
- 19 THE WITNESS: Yes.
- 20 MR. CHO: I'm sorry. To clarify,
- 21 you are referring to FRN or the decision memo?
- MR. CONNELLY: No, I think -- I was



Page 63 referring to the decision memo. 1 2 MR. CHO: Okay. 3 BY MR. CONNELLY: As best you are able to recall, is 5 the information that's contained on Pages 3 through 5 of this FRN accurate? 6 7 MR. CHO: Object to the form. 8 THE WITNESS: Yes. BY MR. CONNELLY: Q. I have a few more of these. Next 10 one is KA-6. 11 12 Am I correct that this is the FRN 13 for the Haiti extension on March 3, 2014? 14 Α. Yes. 15 And again, did you have some role in 16 pulling together the information that is 17 contained under the section entitled: "Why is the secretary extending the TPS designation for 18 19 Haiti through January 22, 2016?" 20 Α. Can you repeat the question. Sure. Why don't I have the reporter 21 Q. 22 read it back.



Page 64 THE WITNESS: Please read it back. 1 2 (The record was read as requested.) 3 MR. CHO: Objection to form. THE WITNESS: Yes. 5 BY MR. CONNELLY: 6 And again, take your time if you Q. would like. 7 To the best of your recollection, is 8 the information contained in that section of this document? 10 No, I apologize. No. 11 12 Q. Okay. Help me out. 13 MR. CHO: Just so the record is 14 clear, what question are you responding to? 15 THE WITNESS: Whether I had a role 16 in the information that was put together for this section. 17 18 BY MR. CONNELLY: 19 Okay. I'm going to help you a bit. Q. I'm going to suggest something but you're going 20 to get this straightened out. 21 22 Is this -- might have been, is this



- 1 a possibility this was a time when you were off
- 2 on an interim assignment?
- 3 A. That's right. I was at NSC during
- 4 this time.
- 5 Sorry. I thought it was -- I was
- 6 thinking of 2013 and for the extensive period
- 7 leading up to that, I would have had a role,
- 8 but given that's 2014, that was a full year
- 9 after I was at NSC, I would say I had no role.
- 10 Q. All right. Let's do one more
- 11 document which is a logical break anyway, and
- 12 then the videographer wants us to stop talking.
- MR. CHO: Just so the record is
- 14 clear, are you redrawing your question about
- 15 whether the FRN is accurate?
- MR. CONNELLY: Yes.
- MR. CHO: Okay. Just so it's clear.
- BY MR. CONNELLY:
- 19 Q. I will give you KA-7. And I'll
- 20 represent as you're going to review it, this is
- 21 August 25, 2015, so you will think back in
- 22 terms of whether you are back in your chief



- 1 capacity or not.
- Is this the FRN for the extension of
- 3 TPS status for Haiti as of August 25, 2015?
- A. Yes.
- 5 Q. And going back to my notes, am I
- 6 correct, you would have been serving as chief
- 7 of IHAD through August, at least through and
- 8 beyond August of 2015?
- 9 A. Correct.
- 10 Q. I guess just slightly beyond, in
- 11 September, you took another leave; is that
- 12 right; in 2015?
- 13 A. I believe I started right at the
- 14 start of September. There was a bit of a
- 15 handoff period in late August.
- 16 Q. Okay. Have I given you enough time
- 17 to review the document?
- 18 A. Yes.
- 19 Q. Again, on, you know, similarly
- 20 formatted on Pages 4 and 5 of this document,
- 21 the question is posed: "Why is the secretary
- 22 extending the TPS designation for Haiti through



Page 67 July 22, 2017?" 1 2 Do you see that? Α. Yes, sir. And to your best recollection, is 5 the information that is contained under that 6 section for the next two pages accurate? 7 MR. CHO: Objection to form. THE WITNESS: Yes, it's accurate. 8 MR. CONNELLY: Okay. At the videographer's request, let's take a quick 10 break. 11 12 THE VIDEOGRAPHER: Going off the record at 11:00. 13 14 (A short recess was taken.) 15 THE VIDEOGRAPHER: We are back on 16 the record at 11:08. 17 MR. CONNELLY: I have provided the witness with a document marked KA-8, which is 18 -- appears to be a Temporary Protected Status: 19 20 Calendar Year 2016 Annual Report to Congress. 21 BY MR. CONNELLY: 22 Q. I am only going to be asking you a



- 1 question about its general format and then the
- 2 Haiti information on Pages 24 and 25. In case
- 3 that helps you better acclimate yourself to the
- 4 document.
- 5 MR. CHO: I'm going to object to the
- 6 introduction of the exhibit. It is marked DPP,
- 7 indicating that it contains deliberative
- 8 process material, but since it was used at the
- 9 prior deposition, I will allow questions about
- 10 the exhibit.
- I will note as counsel noted last
- 12 time, that the first page does say insert date
- on the cover, suggesting that it was possibly a
- 14 draft document.
- 15 You can go ahead and answer
- 16 questions about the document, Mr. Prelogar.
- 17 BY MR. CONNELLY:
- 18 O. Let me ask first: Do you have any
- 19 role in generating the information that is
- 20 contained in this document?
- 21 A. Yes.
- Q. What role is that?



- 1 A. We were SCOPS team, that's the other
- 2 office, drafts -- drafts these initially, and
- 3 then I believe they pull content from, for
- 4 these sections on the designations that largely
- 5 we were responsible for.
- 6 Q. And your lawyer very correctly
- 7 points out that there is no date on the front
- 8 of this document.
- 9 I will represent to you that it's my
- 10 good-faith belief that a document -- a more
- 11 final documents of this type was generated on
- 12 January 27, 2017, but you don't have to accept
- 13 that as factually accurate.
- 14 Let me ask you a question: To your
- 15 recollection, was there a calendar year 2016
- 16 annual report like this provided to Congress
- 17 regarding temporary protected status?
- 18 A. Yes.
- 19 Q. Do you know whether there was also
- 20 -- whether there was one in the following year,
- in other words, was there a calendar year 2017
- 22 annual report that presumably would have been



- 1 provided sometime near the early part of 2018?
- 2 A. Yes.
- 3 Q. For the document that you have
- 4 before you, KA-8, if you will go to Page 24 on
- 5 to 25, do you see that that section appears to
- 6 be about Haiti?
- 7 A. Yes.
- 8 Q. And there is a bold observation near
- 9 the top of the page which I will quote: "The
- 10 information below describing the reasons for
- 11 the extension of Haiti's TPS designation has
- 12 been excerpted from the August 25, 2015 Federal
- 13 Register notice that announced the extension."
- 14 And does that comport -- if you know
- 15 at all, is that then what follows for the next
- 16 two pages, a portion of what had been in the
- 17 previous FRN notice on August 25, 2015?
- MR. CHO: Object to the form.
- 19 You can answer.
- 20 Do you want him to compare the two
- 21 documents?
- BY MR. CONNELLY:



- 1 Q. If that's helpful, you are welcome
- 2 to. The other document was the one that I just
- 3 showed you, KA-7.
- 4 A. Yes.
- 5 Q. And whose office -- I think you may
- 6 have already told me, but whose office is it
- 7 that pulls together this information for this
- 8 annual report? Is that SCOPS?
- 9 A. Yes.
- 10 Q. I'm going to hand you KA-9 which is
- 11 titled: "Haiti TPS Addendum, last updated
- 12 February 7, 2017, Hurricane Matthew."
- MR. CHO: Same objection. Again,
- 14 this document is Bates-numbered DPP, suggesting
- 15 that it contains deliberative process material.
- 16 Again, I'm going to allow the
- 17 witness to answer questions about this exhibit
- 18 though.
- 19 BY MR. CONNELLY:
- 20 Q. Can you tell me, is this a public
- 21 document?
- 22 A. I can. It's not.



- 1 Q. It's not. So who is this -- who
- 2 generates this document and for what purpose?
- 3 A. The research unit within RAIO
- 4 generated this document to be included in our
- 5 Haiti determination, TPS determination process
- 6 in 2017.
- 7 Q. I am not certain the date that this
- 8 document was generated, at least there is not a
- 9 date on it although obviously, from some of the
- 10 internal information, we can roll in and out
- 11 the general time frame.
- Do you know with any precision
- 13 exactly when this document was generated?
- MR. CHO: Object to the form.
- 15 You can answer.
- THE WITNESS: Yes, I believe it was
- 17 generated after the inception of the new
- 18 administration, current administration, and I
- 19 believe in February.
- BY MR. CONNELLY:
- 21 Q. All right. Did you have any role at
- 22 all in generating the document?



Page 73 MR. CHO: Object to the form. 1 2 THE WITNESS: Yes. 3 BY MR. CONNELLY: Q. What was your role? 5 We directed generating the document, my division. 6 7 When you say, "directed," you mean Q. you requested the RAIO research unit to work up 8 the information that is contained in the document? 10 That's correct. 11 Α. 12 All right. And then the subhead 13 line on this is Hurricane Matthew. 14 Am I correct, I mean, obviously, 15 take a chance to read it, but is this document largely about Hurricane Matthew and what effect 16 17 it might have on Haiti and therefore, what effect it might have on the TPS status of 18 Haiti? 19 20 MR. CHO: Object to the form. 21 THE WITNESS: Yes. 22 BY MR. CONNELLY:



Page 74 Did you review the document before 1 Q. 2 it was finalized? 3 MR. CHO: Object to the form. THE WITNESS: No. 5 BY MR. CONNELLY: 6 Am I correct that Hurricane Matthew Q. 7 was an event that occurred sometime around October 2016 and therefore was considerably 8 after the Haitian earthquake of January 2010? MR. CHO: Object to the form. 10 11 THE WITNESS: Yes. 12 BY MR. CONNELLY: 13 Q. Was Hurricane Matthew in your 14 estimation, was that a current condition in 15 Haiti that might be of some relevance in 16 determining Haiti's TPS status? 17 MR. CHO: Object to the form. 18 THE WITNESS: Yes. 19 BY MR. CONNELLY: 20 This is a document not used last Q. week, so let's just label this Exhibit 60. 21 22 (Deposition Exhibit 60 was marked



Page 75 for identification.) 1 2 BY MR. CONNELLY: 3 Q. Please familiarize yourself as you need to, but I will review for you that I'm 5 going to be asking you about your e-mail on the bottom of the second page, Tuesday, February 6 28, at 6:09 p.m., and then the two e-mails that 7 are on the front page of the document. 8 9 MR. CHO: Again, I'm going to object to the use of Exhibit 60 on the grounds that 10 it's Bates-numbered DPP, suggesting that it 11 12 contains deliberative process material, but I 13 will allow the witness to answer questions 14 about the e-mail. 15 I also object on the grounds that it 16 seems like this e-mail refers to El Salvador and not Haiti, so this e-mail is beyond the 17 scope of this litigation as well. 18 19 BY MR. CONNELLY: 20 Are you ready for me to ask you a 0. question? 21



22

Α.

No.

8973

Page 76 Okay. Let me know. 1 0. 2 Α. Great. 3 Q. Okay. I would like to direct you to the -- your e-mail that is on the bottom of the 5 second page which bears a Bates number of 6092, 6 and your e-mail went out on Tuesday, February 7 28, 2017, to a Josie, J-O-S-I-E, Graziadio, G-R-A-Z-I-A-D-I-O. 8 9 Who is that person? She was an individual in our office 10 Α. 11 who managed traffic from the executive 12 secretary. 13 Q. And it also went out to Kathryn 14 Anderson who at the time was your deputy chief? 15 Α. Correct. 16 Q. And it's regarding the El Salvador 17 TPS; is that correct? 18 Α. Yes. 19 Your observation, a portion of your 20 observation is: "Wow, did we just get this?! 21 How absurd." And then it goes on: "KA will



call you in a bit to discuss and figure how to

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8974

Page 77 handle." 1 2 What was it that you found absurd? 3 MR. CHO: Object to the form. 4 Object on the grounds that this e-mail obviously reflects internal government 5 6 deliberations. 7 You can go ahead and answer. 8 THE WITNESS: Just the short 9 turnaround time, I believe, as well as what is typical in assignments coming down from 10 executive secretariat, where there is little in 11 12 the way of a description provided for the 13 subject matter of the meeting beyond a title, 14 making it difficult to figure out how best to 15 respond with content that would be helpful. 16 BY MR. CONNELLY: 17 All right. And if you will go to the first page of the document and to the 18 19 letter -- I'm sorry, to the e-mail written by 20 Samantha D-E-S-H-O-M-M-E-S to you and others on 21 February 28 at 7:48 p.m. 22 Do you see that?



8975

Page 78 Α. Uh-huh. 1 2 Q. And near the end of her e-mail, I 3 will pick up and read her -- the last -- the last sentence of the second paragraph: "We 5 suspect that despite OGC preparing a legal memo 6 for S1, that this notice is purely operational 7 and not changing status to extend the period to 8 apply for TPS extension. This may be an 9 attempt by the new advisors to air concerns about TPS in general," followed by three dots 10 and I'll close the quote on that. 11 First, can you tell me, OGC, is that 12 Office of General Counsel? 13 14 Α. Yes. 15 For Department of Homeland Security? Q. 16 Α. Yes. 17 And then the reference to S1, who is Q. 18 that? 19 Α. The secretary. 20 So that would be at the time 0. Secretary Kelly? 21



22

Α.

Correct.

- 1 Q. And now, the last of the e-mails on
- 2 the chain, the top one is from you a couple of
- 3 minutes later, and you say: "KA and I had the
- 4 same thoughts and conjecture."
- 5 What were those thoughts and the
- 6 conjecture that you are referencing there?
- 7 MR. CHO: Object to the form.
- 8 THE WITNESS: The thoughts and
- 9 conjecture that I can be certain we were
- 10 referring to were at a minimum, the suspicion
- 11 that the El Salvador EAD extension notice was
- 12 likely the catalyst for leadership to call the
- 13 meeting.
- 14 BY MR. CONNELLY:
- 15 Q. Could you also -- I'm sorry.
- I should have brought this up
- 17 earlier, but in Samantha's e-mail, she makes
- 18 reference to -- and I quoted this sentence
- 19 already: "New advisors."
- 20 Do you recall that?
- 21 A. Uh-huh.
- 22 Q. Do you know who that was in



Page 80 reference to? 1 2 MR. CHO: Object to the form. 3 Answer if you know. THE WITNESS: I have a suspicion but 5 I can't say with certainty. 6 BY MR. CONNELLY: Well, could you give me your best 7 estimation of who it was, understanding with 8 9 the qualification that you are not certain. MR. CHOP: Object to the form. 10 11 You can answer. 12 THE WITNESS: My suspicion would be 13 that it refers to Gene Hamilton among others. 14 BY MR. CONNELLY: 15 Q. Okay. Who is Mr. Hamilton? 16 Α. Gene Hamilton ended up serving as a 17 senior level and the primary advisor to Secretary Kelly and then Secretary Duke on all 18 matters immigration-related. I don't know if 19 20 the scope of his duties extended beyond that. 21 Q. When you say, "senior level," was he



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a part of CIS?

- 1 A. No, DHS headquarters, the
- 2 secretary's front office.
- 3 Q. All right. And when did Mr.
- 4 Hamilton join DHS if you know?
- 5 A. I don't know.
- Q. Was he a newcomer with the Trump
- 7 Administration in 2017?
- 8 A. Yes.
- 9 Q. I'm going to give you KA-11, which
- 10 is a fairly lengthy e-mail chain. And I'll
- 11 point out to you, the only e-mail that I'm
- 12 going to be questioning you on, and perhaps
- 13 that will help you in your review of that.
- 14 A. Okay.
- 15 Q. I'm only going to ask you questions
- 16 about the e-mail that is on the page, who on
- 17 the far bottom right says 16, so it's the
- 18 second to the last page and it's the e-mail on
- 19 March 2 at 3:46 p.m.
- 20 MR. CHO: I'm going to object to
- 21 Exhibit KA-11 on the grounds that it contains
- 22 internal government deliberations but I will



Page 82 allow questions regarding this document. 1 2 THE WITNESS: Okay. 3 BY MR. CONNELLY: And this e-mail which I have already described as having been -- well, it says it's 6 from USCIS REGS. 7 Do you know what that is a reference 8 to? Α. Yes, that's the regulatory coordination division. 10 On March 2, 2017, at 3:46 p.m. 11 Q. 12 Let me read -- a portion of that 13 e-mail reads as follows, in the center, first 14 in bold letters, summary, and then: "The USCIS 15 recommendation memo discusses relevant country 16 conditions in Haiti and explains USCIS's 17 recommendation that the secretary extend the TPS designation of Haiti. Following a decision 18 19 by the secretary, the FRN would alert the 20 public that the designations were for TPS of Haiti is being extended effective July 23rd, 21 22 2017 through January 22nd, 2019."



Page 83 And then there -- there's further 1 2 information in the e-mail. 3 Α. Uh-huh. So I'd -- I'd simply like to learn 4 5 from you do you have any role at all in directing or writing or reviewing the USCIS 6 recommendation memo that's referenced here? 7 8 Α. Yes. 9 MR. CHO: Object to the form. 10 BY MR. CONNELLY: And tell me about that. Just the 11 Q. 12 process. Not the -- not the content. 13 Just tell me the process of -- of 14 what your role is. We -- we wrote the initial draft. 15 Α. 16 Q. "We" being IHAD? 17 Α. That's right. Okay. And in your initial draft, 18 Q. 19 was it your recommendation that the extension 20 of the TPS status for Haiti go for another 18 21 months?



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Α.

Yes.

Page 84 MR. CONNELLY: Let's go off the 1 2 record for just a second. 3 THE VIDEOGRAPHER: We're going off the record at 11:33. 4 5 (A short recess was taken.) 6 THE VIDEOGRAPHER: We're back on the 7 record at 11:34. 8 MR. CONNELLY: I handed the witness KA-12, which is a e-mail chain ending on March 9 10 29th, 2017. 11 BY MR. CONNELLY: 12 I am only going to be asking you 13 questions about your e-mail on the bottom of 14 the first page from March 24th, 2017, at 4:21 15 p.m. 16 MR. CHO: We object to KA-12 on the 17 grounds that it contains internal governmental 18 deliberations. 19 But I will allow questions regarding 20 this e-mail chain. 21 BY MR. CONNELLY: 22 Q. Ready for a couple of questions?



- 1 A. Almost.
- 2 Great. Yes.
- 3 Q. Okay. As I said, I'd like to direct
- 4 you to your e-mail on the first page on Friday,
- 5 March 24th, at 4:21 p.m. And the subject of
- 6 this memo is "The TPS Haiti memo," correct?
- 7 A. Yes.
- 8 Q. And then on the first -- well, let's
- 9 -- let's -- let's just walk through this a bit.
- 10 Your memo starts out with: "Hey,
- 11 Mark. Thanks for shepherding the TPS memo to
- 12 SCOPS," S-C-O-P-S, "and OCC for clearance upon
- 13 completion of the new draft."
- 14 Tell me who Mark is.
- 15 A. He is a -- one of the -- he's a
- 16 colleague within the -- the regulate --
- 17 regulation and coordination division --
- 18 regulatory coordination division.
- 19 Q. His last name, for the record, is
- 20 B-O-I-V-I-N?
- 21 A. Yes. Boivin.
- 22 Q. Okay. When -- and you -- when you



- 1 say "Thanks for shepherding the TPS memo," is
- 2 that -- the reference to "TPS memo" there, is
- 3 that the same as in the subject line where you
- 4 reference "TPS Haiti memo"?
- 5 A. Yes.
- 6 O. And what -- what memo is that?
- 7 A. This is referring to the revised
- 8 Haiti decision memo that we put together
- 9 following a meeting at headquarters.
- 10 Q. And the memo goes to -- according to
- 11 your e-mail, it goes to SCOPS and OCC?
- 12 A. That's right.
- 13 Q. And so, in the usual -- is that the
- 14 usual procedure of memos of this type --
- 15 A. Yes.
- 16 Q. -- that that's who they would travel
- 17 through?
- 18 A. Uh-huh.
- 19 Q. Correct?
- 20 A. Correct.
- 21 Q. Okay. And from there, again, just
- 22 as a general procedural matter, not necessarily



Page 87 in this memo, ordinarily then after SCOPS and 1 2 OCC look at it, where -- what becomes of the memo? Where does it -- where does it next travel? 5 MR. CHO: Object to the form. 6 You can answer. 7 THE WITNESS: After they review it and we incorporate any edits or any inputs they 8 9 have, the memo would then be ready to move forward to the front office at USCIS. 10 11 BY MR. CONNELLY: 12 Who was it who had requested the 13 refashioning of the initial memo into this revised memo? 14 15 MR. CHO: Object to the form. 16 THE WITNESS: Gene Hamil --17 MR. CHO: Again, you can -- you can testify to the extent it doesn't reveal 18 19 internal government communication or 20 deliberations. 21 Go ahead. 22 BY MR. CONNELLY:



Page 88 Q. Go ahead. 1 2 MR. CHO: I think you already 3 answered, but go ahead. BY MR. CONNELLY: 4 Who was it who had -- who had 5 requested the refashioning of the memo? 6 7 MR. CHO: Object to the form. Same instruction. 8 9 THE WITNESS: Gene Hamilton. 10 BY MR. CONNELLY: 11 To your best recollection, is this 12 the first time that Mr. Hamilton had requested 13 the refashioning of any of the TPS memos --14 MR. CHO: Object to the form. 15 BY MR. CONNELLY: 16 Q. -- that -- that were being generated 17 by CIS? 18 MR. CHO: Object to the form. 19 You can -- again, to the extent 20 there are any communications that touch on internal governmental deliberations, you can go 21 22 ahead and answer without revealing those



Page 89 communications. 1 2 THE WITNESS: To my knowledge, yes. 3 BY MR. CONNELLY: And then I'm going to quote you. 5 Your third paragraph starts: "Ultimately we 6 are (USCIS) still going to assess that 7 conditions continue to be met and extension is warranted (we hope), so think an extension FRN 8 is the appropriate one to go" with -- "to go up 9 with the package." 10 I just would like to find out a few 11 12 things from -- from that sentence. 13 When you say in the second parenthetical "we hope," who is the "we" a 14 reference to? 15 16 Α. My division. 17 And am I correct that this essentially says that your division believes 18 that an extension of the FRN for Haiti is the 19 20 appropriate recommendation to go up with the 21 package? No. I'm sorry. That's not --22 Α.



Page 90 that's not an accurate --1 2 Q. Okay. -- statement. Could -- could you tell me then 5 what -- what -- what was inaccurate about -- or how I characterized it? 6 Well, the extension FRN isn't a 7 recommendation. It accords with the 8 recommendation. 9 I see. All right. 10 Q. Next I'm going to quote your next 11 sentence: "Also, our thinking is we should try 12 13 to avoid getting in the business of sending up a buffet" -- "buffet of FRNs even if we're 14 15 including options in TPS decision memos going forward." 16 When you say "our thinking," whose 17 thinking are you referencing? 18 19 Again, my division. Α. 20 And -- and then you say right Q. afterwards: "Our thinking is we should try to 21 22 avoid."



Page 91 Is the "we" also a reference to your 1 2 division? Α. Yes. Okay. And the reference to a buffet of FRNs, what does that mean? 5 6 A. Numerous FRNs to accord with various potential decision outcomes. 7 Is that a practice that you had 8 Q. previously engaged in, sending up numerous FRNs as opposed to just an FRN? 10 11 MR. CHO: Object to the form. 12 THE WITNESS: No. BY MR. CONNELLY: 13 Q. And then finally I'd just like -- I 14 just want to find out who these -- by name who 15 16 these folks are. 17 The rest of your e-mail make a 18 reference to "S1's senior counselor." Who is that? 19 20 A. Gene Hamilton. 21 Q. And S1, that would have been Secretary Kelly? 22



Page 92 Α. Correct. 1 2 MR. CONNELLY: I'm going to have to retreat a little bit later in my -- in my 3 questions. Because I'm -- my documents are 5 scrambled slightly. But rather than slow down, 6 for the moment I'm just going to jump ahead, and I'll -- I'll figure that out maybe over the 7 8 lunch break. 9 So I'm going to show you Exhibit 62. 10 (Deposition Exhibit 62 was marked for identification.) 11 12 MR. CHO: Again, I'm going to object 13 to Exhibit 62 on the grounds that it contains 14 internal government deliberations and 15 deliberative process materials. It's also 16 Bates No. DPP 18941. 17 But I will allow the witness to answer questions about the e-mails. 18 19 BY MR. CONNELLY: 20 Are you ready? Q. 21 Α. I am. 22 Q. Great. Okay.



Page 93 The first of the two e-mails on this 1 2 page comes from a gentleman named Leroy Potts, who's title is given on his e-mail. 3 He's the chief of RAIO directorate; 4 5 is that right? 6 Chief of research, I quess. 7 Α. Yes, sir. 8 Q. Okay. Is Mr. Potts someone that you would have known for some time prior to April 13th of 2017? 10 11 Α. He is. And his subject is "Haiti TPS," 12 13 correct? 14 Α. Yes. 15 And then part of his e-mail says: 16 "For now I'm hoping you can give me your take 17 on the Haiti TPS decision? I'd like to know a little bit more about how it was decided 18 19 current conditions," and then quotes within the 20 e-mail, "'don't merit ongoing TPS designation' and when the current designation will come to 21



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an end."

Page 94 Is your best recollection that a 1 2 decision had been made by April 13th of 2017 3 regarding the TPS designation for Haiti? MR. CHO: Object to the form. 4 5 You can answer. THE WITNESS: No. A decision had 6 7 not been made by then. 8 BY MR. CONNELLY: 9 Ο. And you respond to Mr. Potts's e-mail --10 11 I'm sorry. That's --Α. 12 Q. Go ahead. 13 Α. I need greater precision to your 14 question to be able to answer that. 15 What do you mean a decision made? 16 On -- on the designation? 17 Let's -- well, let's -- let's try and stay within -- within Mr. Potts's e-mail. 18 When he references the Haiti TPS 19 20 decision, do you recall what it was that he 21 was -- he was referencing by that observation? MR. CHO: Object to the form. 22



Page 95 THE WITNESS: I believe he was 1 2 referencing the recommended decision in the 3 USCIS memo to the secretary. BY MR. CONNELLY: 4 5 Q. And was that -- was -- did that recommendation -- was that the recommendation 6 of your division? 7 8 Α. No. Q. Whose recommendation was it? A. The acting director's. 10 11 Q. And who was that? 12 Α. James McCament. 13 Q. Okay. Was -- was that decision 14 contrary -- or let me -- let's ask this: Had 15 your division made a recommendation? 16 Α. Yes. 17 MR. CHO: Object to the form. 18 BY MR. CONNELLY: 19 Q. Am I correct that your recommend --20 your division's recommendations was to extend 21 the TPS status for Haiti? 22 MR. CHO: Again, I'm going to object



Page 96 on the grounds that this touches on internal 1 2 government deliberations. 3 But I will allow the witness to answer. 5 THE WITNESS: Yes. 6 BY MR. CONNELLY: Q. Do you recall for how long -- what 7 -- how long the extension was that you 8 recommended? 10 MR. CHO: Same objection. 11 BY MR. CONNELLY: 12 6 or 12 or 18 months or something 13 other than any of those? 14 Α. Yes. 15 Q. How --16 A. 18. 17 Q. 18. Okay. 18 So you get back to Mr. Potts inside -- in a little more than 30 minutes. 19 20 And I'll quote a portion of your 21 e-mail to him: "I don't think it was RU's fine 22 work on the country conditions nor our original



- 1 presentation of them in the decision memo we
- 2 drafted, that didn't make the cut and lead to
- 3 the conclusions USCIS should recommend
- 4 termination."
- 5 The -- what is the reference to RU's
- 6 fine work?
- 7 A. To their country conditions report.
- 8 Q. Do you recall -- does R -- does RU
- 9 make a recommendation at all regarding
- 10 extension, or do they simply provide factual
- 11 information?
- 12 A. The latter.
- 13 Q. Okay. And were you being facetious
- 14 or sincere in -- in -- in referring to that
- work as fine work?
- 16 A. Sincere.
- 17 Q. Okay. And that -- the RU is the --
- is the area where many Potts worked, correct?
- 19 A. Yes.
- 20 Q. All right.
- 21 A. He's in charge of the division.
- 22 Q. Okay. And then you -- when you go



- 1 on to say "nor our original presentation," is
- 2 that a reference to the decision memo that you
- 3 and your colleagues had sent out recommending
- 4 an extension?
- 5 MR. CHO: Object to the form.
- 6 THE WITNESS: Yes. To the portion
- 7 of it that presented country conditions
- 8 information.
- 9 BY MR. CONNELLY:
- 10 Q. And when you say "that didn't make
- 11 the cut," is that a reference to some portion
- 12 of your decision memo?
- 13 A. No.
- Q. Okay. What does that -- what does
- 15 that refer to?
- 16 A. That refers to the decision memo as
- 17 it was amended and the decision to amend the
- 18 memo to reflect a different recommendation.
- 19 Q. Prior to this incident, do you
- 20 have -- do you have a recollection of any --
- 21 while you're the chief, up through April of
- 22 2017, of your decision memos getting amended



Page 99 after they moved on from your office? 1 2 MR. CHO: Object to the form. I'm gong to instruct the witness not to answer that 3 question because it goes beyond the scope of what's contained in this e-mail and also to the 5 extent that it touches on topics other than 6 7 Haiti TPS. 8 BY MR. CONNELLY: 9 Am I correct that you're -- are you going to follow your lawyer's advice not to 10 11 answer? 12 Α. Yes. 13 Q. Okay. Am I correct that you and 14 your division had on prior occasions sent up decision memos not unlike this decision memo 15 16 regarding Haiti in April 2017? 17 Α. That we sent up decision memos not unlike that one? 18 19 Q. Yeah. 20 When I say "not unlike," I just mean 21 in form, not in content. Yes. 22 Α.



- 1 Q. Okay.
- 2 A. We sent up decision memos for TPS
- decisions including Haiti TPS prior to April
- 4 13th, 2017.
- 5 Q. And can you give me a rough estimate
- of, you know, how many decision memos your
- 7 division would have sent up prior to April of
- 8 2017 regarding either designations or
- 9 extensions for a TPS status for countries?
- 10 A. Dozens.
- 11 Q. Okay. Had -- had any of those
- 12 decision memos -- had there -- had -- had there
- 13 been any cuts or exclusions from your decision
- 14 memos prior to this particular memo on April
- 15 13th that -- that's referenced on April 13th of
- 16 2017?
- MR. CHO: Object to the form.
- 18 Again, that goes to internal governmental
- 19 deliberations.
- 20 You can answer with that caveat in
- 21 mind.
- 22 THE WITNESS: The decision memos



Page 101 that we drafted and sent forward, to some 1 2 degree or another, have frequently been subject 3 to amendment as they work through the clearance process within USCIS and beyond. 5 BY MR. CONNELLY: 6 So would you characterize, you know, Q. 7 how this process played out on this particular memo as being, you know, consistent with the 8 9 process in general? MR. CHO: Object to the form. 10 11 You can answer. 12 THE WITNESS: No. 13 BY MR. CONNELLY: 14 Q. How was it not consistent? 15 MR. CHO: Object to the form. 16 THE WITNESS: Amendments of the 17 magnitude that took place with this decision

- 19 were not something that I previously
- 20 experienced.

18

- 21 MR. CONNELLY: KA-16.
- 22 MR. CHO: Again, for the record, I'm

memo without any consultation on the matter



- 1 objecting to KA-16 on the grounds that it
- 2 contains internal government deliberation.
- 3 It's also Bates No. DPP 18751.
- 4 But I will allow the witness to
- 5 answer questions regard this -- these e-mails
- 6 exchanges.
- 7 BY MR. CONNELLY:
- Q. I'm going to be focused on the top
- 9 e-mail. But obviously all of this only covers
- 10 a page. So I'll let you review it.
- 11 A. Okay.
- 12 Q. All right. And you were the
- 13 recipient -- let -- no. Let's see. You were
- 14 carbon copied on Kathryn Anderson's April 14,
- 15 2017 e-mail to Mr. Potts with the subject
- 16 remaining "Haiti TPS."
- 17 The -- I'm going to quote from
- 18 Kathryn Anderson in her e-mail when she states:
- 19 "We can share more when we talk. But the short
- 20 answer is that the decision was a political one
- 21 by the FO and S1's advisors."
- 22 First, the FO is a reference to



Page 103 field off -- front office? 1 2 A. Front office. 3 Q. That would be the front office of CIS or DHS? 4 5 MR. CHO: Object to the form. 6 BY MR. CONNELLY: 7 If -- if there's a difference. Q. There is a difference. 8 Α. Q. Okay. A. She -- I read this as suggesting our 10 front office at USCIS. It could have meant 11 12 both. 13 Q. All right. And who was the reference to S1's advisors? 14 Who are those folks? 15 16 MR. CHO: Object to the form. 17 Again, testify to what you know. 18 THE WITNESS: The advisors for the secretary, including at the least Gene 19 20 Hamilton. 21 BY MR. CONNELLY: 22 Q. Am I correct that the -- this --



- 1 this e-mail -- the context of this e-mail is
- 2 still the same topic area as -- as the Exhibit
- 3 62, which I just showed you, which involves the
- 4 decision -- the apparent decision to terminate
- 5 Haiti's TPS status?
- 6 A. The decision memorandum recommending
- 7 that --
- 8 Q. Yeah.
- 9 A. -- termination. Yes.
- 10 Q. Okay. So that -- in -- in the
- 11 second line of Kathryn Anderson's e-mail
- 12 when -- when there's "But the short answer is
- 13 that the decision was a political one by the FO
- 14 and S1's advisors," what did you understand her
- to be referencing when she said "the decision"?
- MR. CHO: Object to the form.
- 17 THE WITNESS: The decision to
- 18 recommend termination of Haiti's TPS
- 19 designation.
- 20 Q. Okay. And what -- what did you
- 21 understand her to be saying when she said it
- 22 was a political -- quote/unquote political one?



Page 105 MR. CHO: Object to the form. 1 2 THE WITNESS: That the decision 3 didn't accord with -- with her and my -- our division's view of what the country conditions 5 married up against the statute -- statute 6 required. 7 MR. CONNELLY: KA-17. MR. CHO: Again, I'm going to object 8 to KA-17 on the grounds that it contains 9 internal government deliberations and material. 10 It's also Bates No. DPP 5153. 11 12 But I will allow the witness to 13 answer questions regarding this e-mail. 14 BY MR. CONNELLY: 15 Q. Okay? Α. 16 Uh-huh. 17 All right. The earlier e-mail was Q. from a gentleman named Ebony, E-B-O-N-Y, Turner 18 T-U-R-N-E-R. 19 20 Who is -- well, and -- and his 21 title -- it's a male? 22 Α. She's a she.



Page 106 Q. She? It's a she? Okay. Thank you. 1 2 Okay. 3 So her title is community relations officer at USCIS? 5 Α. Yes. 6 Okay. And she is asking several Q. people, yourself included, what were -- what --7 was there a change in the Haiti recommendation. 8 9 She also references that: "I was out of the office and missed the TPS WG call 10 11 last week." 12 What is -- what is the TPS WG call? 13 Α. TPS working group call. 14 Q. Is that -- is that an -- is -- is that a regularly scheduled call? 15 16 Α. Yes. 17 I don't want to know any of the content of what the working group does. 18 But what's -- what's the nature of 19 the call? 20 21 Who was involved in it? 22 Α. It's a very working level call



- 1 within USCIS that includes participants from
- 2 various parts of USCIS who work on Temporary
- 3 Protected Status programs essentially to
- 4 coordinate action relating to the
- 5 administration of the programs.
- 6 Q. Is that a -- is that what --
- 7 regularly scheduled, is that a -- a weekly or
- 8 how -- what determines how often the call is
- 9 made?
- 10 A. It's either weekly or biweekly.
- 11 Q. And in -- in the organizational
- 12 chart, who's the most senior person within CIS
- or Department of Homeland Security who would
- ordinarily be a part of this working group
- 15 call?
- 16 A. A policy analyst.
- 17 Q. I'm sorry?
- 18 A. A policy analyst or, you know, their
- 19 equivalent in operations and, you know, their
- 20 equivalent in -- in counsel's office.
- 21 Q. So I take it, from what you just
- 22 told me, that ordinarily you would not be a



Page 108 part of the call? 1 2 Α. No. I don't generally join the 3 call. 4 Okay. And then the -- in the top 5 e-mail from Guillermo, G-U-I-L-E-R-M-O 6 Roman-Riefkohl, R-O-M-A-N, hyphen, 7 R-I-E-F-K-O-H-L. 8 First let me ask you -- it looks 9 like Guillermo has -- has some responsibility within USCIS; is that right? 10 11 Α. Yes. 12 What was -- what was his position? 13 Α. He's within the service center 14 operations directorate --15 Q. Okay. 16 -- and helps manage the TPS 17 portfolio. Q. Okay. And that service center 18 19 operations role is captured in his -- in his 20 e-mail signature, correct? 21 That's right. Α.



Okay. And he -- he replies to Ebony

22

Q.

Page 109 by saying: "Yes. The termination of the TPS 1 2 designation." 3 And again jumping out of his quote, but this is still -- by -- from the subject 4 5 line, is the Haiti TPS recommendation that's 6 under the conversation here, right? 7 MR. CHO: Object to the form. 8 THE WITNESS: Correct. BY MR. CONNELLY: Q. Okay. And then, to pick it up again 10 11 or to repeat, he -- he says: "Yes. 12 Termination of the TPS designation. I have 13 attached the recommendation memo for 14 convenience." What recommendation memo is that? 15 16 MR. CHO: Object to the form. 17 THE WITNESS: The recommendation memo from the director to the secretary on 18 19 Haiti's TPS designation recommending 20 termination. 21 BY MR. CONNELLY: 22 Q. And that's the -- that's the same



Page 110 recommendation memo that you had referenced, 1 2 you know, a few minutes ago in -- as you explained the process; is that right? 3 This -- this is the -- what I'll --4 5 what I'll describe as a -- as -- as a memo 6 basically from Hamilton, to the best of your 7 knowledge? 8 MR. CHO: Object to the form. That mischaracterizes prior testimony. He hasn't 9 10 mentioned any memo from Hamilton. 11 BY MR. CONNELLY: 12 Q. I think you're allowed to answer 13 though. 14 Α. It's the same memo from James McCament, who was serving as the acting 15 16 director of USCIS to Secretary Kelly. 17 MR. CONNELLY: Let me look to the 18 videographer. 19 Are we okay? 20 THE VIDEOGRAPHER: Another half 21 hour. 22 MR. CONNELLY: KA-15.



Page 111 MR. CHO: I'm going to object to 1 2 KA-15 on the grounds that the e-mails contain 3 internal government deliberations. The first page is Bates-numbered DPP 3286 but I will 5 allow the witness to answer questions regarding 6 these e-mail exchanges. 7 BY MR. CONNELLY: 8 Q. I will let the deponent know, I'm 9 going to be asking about the first in sequence and therefore last on these -- on this long 10 11 e-mail string, the very last e-mail on Page 12 3296, and then the very first e-mail which is 13 on Page 3286, which heads the chain and 14 therefore is the latest in time. 15 Have you had a chance to review it? I did. Thank you. 16 Α. 17 Okay. If we could go to the last page which is an e-mail from Kathy Nuebel 18 19 Kovarik on April 7, 2017. That was sent to you 20 and to Kathryn Anderson and to a gentleman 21 named Mark Phillips. 22 Can you tell me who Mark Phillips



Page 112 1 was? 2 Α. Mark Phillips is chief for the residence and naturalization division within 3 OP&S, a sister division of my division. 5 Do you know, is Mr. Phillips ordinarily involved in assisting at all in 6 7 making decisions about either terminations or extensions of TPS status for countries? 8 9 Α. No, he is not. MR. CHO: Object to form. 10 11 THE WITNESS: No. 12 BY MR. CONNELLY: 13 Q. And the subject is: "TPS data." 14 Do you know whether this was -- from 15 having reviewed the full e-mail chain, was --16 what -- the request from Kovarik, and I'll read 17 it in a moment. 18 Was it limited to -- well, first of 19 all, let me ask: Was the request focused on 20 gathering information about Haiti? 21 Α. Yes.



Was it strictly Haiti or was it

22

Q.

Page 113 Haiti plus other countries, best you recall? 1 2 Α. Strictly Haiti. 3 Q. Okay. Now I'll quote from her e-mail: "Hey there. I am hoping you guys can 5 help pull some data to the extent possible by 6 the end of the day. Aside from that chart 7 already provided with the country/year/number of TPS holders, here is what I need." 8 9 Let me stop right there. TPS holders, is that -- are those also sometimes 10 referred to as TPS beneficiaries? 11 12 Α. Yes. 13 Q. And are those -- essentially, are 14 those people -- well, let's use -- we'll use 15 Haiti as an example. 16 They are Haitians who by and large 17 are not living in Haiti and they are allowed to remain outside of Haiti because of the TPS 18 19 status? 20 MR. CHO: Object to the form.

## 22 outside of Haiti because of TPS?

21



THE WITNESS: Allowed to remain

Page 114 1 BY MR. CONNELLY: 2 Q. Well, I just -- let me break that 3 down a little bit. 4 Is TPS holders -- is the synonym for 5 TPS holders, TPS beneficiaries? 6 Α. Yes. 7 Okay. Whichever phrase you use, why don't you explain rather than I presume, who 8 9 are those people? TPS beneficiaries are individuals 10 Α. 11 who have applied for and been granted temporary 12 protected status by the U.S. Government, and by 13 attaining that status, they are able to remain 14 in the United States during the duration of the 15 designation. 16 Q. In April of 2017, can you give me a 17 ballpark estimate of approximately how many TPS beneficiaries were in the United States at that 18 time? 19 20 MR. CHO: Object to the form. 21 THE WITNESS: Tens of thousands. 22 There were something of the order of 58,000



- 1 some-odd, 59,000 Haiti TPS beneficiaries. I
- 2 think that based on some of the statistics that
- 3 we gather regarding advance parole and travel,
- 4 that based on those numbers alone and with some
- 5 assumptions built in, it's safe to say that
- 6 easily tens of thousands.
- 7 BY MR. CONNELLY:
- 8 Q. All right. And then picking up
- 9 again in Kathy Nuebel Kovarik's e-mails, after
- 10 she says here is what I need, there are five
- 11 bullet points and I'll read them. "Details on
- 12 how many TPS holders are on public and private
- 13 relief, "and the next: "Any demographic data,
- including how many with TPS are school-aged
- 15 kids."
- Third point: "How many have been
- 17 convicted of crimes of any kind (any
- 18 criminal/detainers that you can find.) Next:
- 19 "How often do they travel back and forth to the
- 20 island, "and then finally: "Remittances" --
- 21 R-E-M-I-T-T-A-N-C-E-S "data."
- 22 So Kathy Nuebel Kovarik is asking



- 1 you and your -- and the other people on this
- 2 e-mail to see what you could do as far as
- 3 providing her with this information, correct?
- 4 MR. CHO: Objection to form. Also
- 5 object on the grounds that this contains
- 6 internal government deliberations, but the
- 7 witness can answer the question.
- 8 THE WITNESS: Yes.
- 9 BY MR. CONNELLY:
- 10 Q. Okay. Had you ever previously been
- 11 asked or on your own initiative pulled
- information on the details on how many TPS
- 13 holders were on public and private relief in
- 14 the United States?
- MR. CHO: Again, object on the
- 16 grounds that that is touching upon internal
- 17 government deliberations, but the witness can
- 18 answer if he can.
- 19 THE WITNESS: No. I had not been
- 20 asked that before.
- BY MR. CONNELLY:
- 22 Q. Had you ever been asked before about



Page 117 any demographic data including how many with 1 2 TPS are school-aged kids? 3 MR. CHO: Same objection on the grounds of internal government deliberations 5 but the witness can answer. THE WITNESS: I have not been asked 6 7 -- I had not been asked before on demographic data that included how many TPS beneficiaries 8 for a certain country were school-aged children. 10 11 BY MR. CONNELLY: 12 Had you ever been -- previously been 13 asked how many TPS holders had been convicted 14 of crimes of any kind? 15 MR. CHO: Same objection. 16 You can answer. 17 THE WITNESS: No. 18 BY MR. CONNELLY: 19 Had you ever been -- previously been Q. 20 asked how often TPS holders traveled back and forth to the island, presumably that's Haiti? 21 MR. CHO: Same objection again. 22



Page 118 These are internal government deliberations but 1 2 the witness can answer. 3 THE WITNESS: No. BY MR. CONNELLY: 5 And finally -- first tell me, do you Q. have an understanding of what is the phrase 6 remittances data, what does that convey? 7 8 Α. I understand that to convey the 9 amount of money the Haitian diaspora is sending back to Haitians in country. 10 Prior to the request by Kathy Nuebel 11 Q. Kovarik in April of 2017, had you ever been 12 13 asked to gather that type of data before? 14 MR. CHO: Again, just to clarify, 15 are your questions related just to Haiti or --16 MR. CONNELLY: Just to Haiti. 17 MR. CHO: Same objection as well. Again, these are internal government 18 deliberations but the witness can answer. 19 20 THE WITNESS: No. 21 BY MR. CONNELLY: 22 Q. Would any of these five requests by



Page 119 Kathy Nuebel Kovarik, would that information 1 2 have anything to do with the current conditions 3 on the island of Haiti? MR. CHO: Object to the form. 4 5 Vague. Again, also calls for internal 6 government deliberations but you can answer if 7 you can. 8 THE WITNESS: Would this information --9 10 BY MR. CONNELLY: 11 Q. Yes. 12 Α. -- have anything to do with --Q. The current conditions. 13 14 Α. -- current conditions in Haiti? Yes. 15 Q. 16 Α. Yes. 17 MR. CHO: Same objection. 18 BY MR. CONNELLY: 19 Q. How so? 20 MR. CHO: Same objection. Again, 21 you can answer the question, but I object on the grounds that this is internal government 22



- 1 deliberations. Go ahead.
- 2 THE WITNESS: I think that it's
- 3 possible that the amount of relief individuals
- 4 here in the United States are receiving could
- 5 have an impact on the amount of assistance they
- 6 could provide to family members back home.
- 7 Demographic information could give you some
- 8 idea of how many individuals here would be, for
- 9 instance, of productive working age were they
- 10 back in Haiti.
- How often people travel back and
- 12 forth to the island could have some
- 13 relationship to conditions back home.
- 14 Remittance data is clearly relevant to
- 15 conditions back home, given the percent of the
- 16 Haitian GDP that is composed of remittances.
- 17 BY MR. CONNELLY:
- 18 Q. If you will go to the very first
- 19 e-mail in this chain, it is again from Kathy
- 20 Nuebel Kovarik and she says to a number of
- 21 people: "All. Thanks so much for your help on
- 22 these data requests. I do want to alert you



Page 121 all however that the secretary is going to be 1 2 sending a request to us to be more responsive." 3 Is the reference to secretary, would 4 that be Department of Homeland Security 5 Secretary Kelly? 6 MR. CHO: Object to the form. 7 THE WITNESS: Yes. BY MR. CONNELLY: 8 9 And then she goes on: "I know that some of it is not captured but we will have to 10 11 figure out a way to squeeze more data out of 12 our systems so we may as well get started. 13 Thanks again." 14 What did you understand her to be 15 requesting when she said, "we will have to 16 figure out a way to squeeze more data out of 17 our systems?" 18 MR. CHO: Object to the form. THE WITNESS: Clear more complete 19 20 information directly responsive to the data 21 inquiries. 22 BY MR. CONNELLY:



Page 122 And what, if anything, did you do in 1 0. 2 response to that request from her? 3 MR. CHO: Object to the form. 4 THE WITNESS: I don't recall any 5 further immediate action responsive to that 6 statement. 7 BY MR. CONNELLY: Q. KA-18. 8 MR. CHO: Again, I object to KA-18 on the grounds that it contains internal 10 government deliberations. It's also 11 12 Bates-numbered, first page, DPP 6080, but the 13 witness can answer questions regarding this 14 e-mail exchange. 15 BY MR. CONNELLY: 16 Q. To give you a heads up while you're 17 reviewing, I am simply going to be asking you about your observation which is the top memo. 18 19 Ready? 20 I'm ready. Α. 21 And so for the record, most of this Q. 22 document is a New York Times editorial piece



Page 123 about Haiti and its TPS status. 1 2 I just would like to understand what 3 you are -- when you state: "Right? Give me a break." 4 5 In your Sunday, April 30, 2017 6 e-mail to Kathryn Anderson with the subject of 7 that e-mail being: "The New York Times Editorial," what did you mean by making those 8 observations? 9 10 MR. CHO: Object to the form. 11 THE WITNESS: I was expressing 12 agreement with Kathryn's observation in the 13 e-mail preceding it and some degree of 14 incredulity. 15 BY MR. CONNELLY: 16 Q. So by way of context, the e-mail 17 that preceded yours from Kathryn to you -well, it took you about 20, 25 minutes to 18 19 respond, but her e-mail to you was: "I 20 especially appreciated that they noted, the 21 memo did cite a bunch of horrible conditions 22 but then somehow reached the wrong conclusion."



Page 124 And was that -- was that also your 1 2 belief that the memo referenced -- the internal 3 memo referenced the New York Times article, did cite a bunch of horrible conditions, but at the 5 same time concluded that the TPS status for 6 Haiti should be terminated? 7 MR. CHO: Object to the form. Also 8 on the grounds it's internal government 9 deliberations, but you can answer. 10 THE WITNESS: Yes. 11 BY MR. CONNELLY: 12 And to be clear, am I right that 13 your observation: "Give me a break," was 14 essentially a way of conveying that you also 15 disagreed with the conclusion to terminate the 16 TPS status for Haiti? MR. CHO: Object to the form. 17 touches on government -- internal government 18 19 deliberations, but also mischaracterizes entire 20 testimony and facts not in evidence. 21 I think you might want to rephrase



your question. The way that's phrased, it's

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Page 125 not correct in terms of the termination of 1 2 Haiti's TPS as of April 2017. 3 BY MR. CONNELLY: I will be happy -- if you have 5 trouble answering the question, I will be happy to rephrase it. I don't mean to go over your 6 7 attorney, but it's most important, you know, if you have difficulty with a question, I am glad 8 9 to rephrase it. Do you need it rephrased? If not, you can answer the question. 10 I think that I probably heard the 11 Α. 12 question as you had intended it rather than as 13 you said it. Do you mind --14 Q. No. 15 -- restating the question? Α. 16 Q. No, no. Not at all, not at all. 17 Did you -- was it your belief that it was a wrong conclusion to terminate the TPS 18 status of Haiti? 19 20 MR. CHO: What time period are you 21 referring to? 22 BY MR. CONNELLY:



Page 126 In -- as of April 30, 2017. 1 Q. 2 MR. CHO: Again, object to the form. 3 Those are facts not in evidence, but I don't know if you are misunderstanding time period, but Haiti termination -- TPS for Haiti was not 5 terminated in April 2017. 6 7 MR. CONNELLY: I understand. All 8 right. 9 BY MR. CONNELLY: I am really referencing the -- what 10 Q. 11 the memo suggested that it should be 12 terminated. 13 Α. Yes. 14 And you disagreed with the 15 conclusion of that memo, correct? 16 MR. CHO: Object to the form. 17 Again, those are internal government deliberations but you can answer if you can. 18 19 THE WITNESS: Correct. BY MR. CONNELLY: 20 Q. And is that what you were -- and is 21



your observation, give me a break, tell me what

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- 1 that means if anything as far as your views on
- 2 the conclusion reached in the memo cited in the
- 3 New York Times.
- 4 MR. CHO: Objection. Asked and
- 5 answered.
- 6 He already answered that question
- 7 about five minutes ago. He can answer again if
- 8 he can.
- 9 THE WITNESS: Yeah, I think it's
- 10 largely expressive of my -- my contention that
- 11 the country conditions and the statutory
- 12 requirements suggested a different decision.
- BY MR. CONNELLY:
- 14 Q. And in your view, that different
- 15 decision would have been to extend the TPS
- 16 status, correct?
- MR. CHO: Objection. It'd be --
- BY MR. CONNELLY:
- 19 Q. Correct?
- 20 MR. CHO: Object to the question
- 21 also on the grounds that this is again internal
- 22 government deliberations.



Page 128 But you can answer within the 1 2 confines of this e-mail, KA-18. 3 THE WITNESS: Yes. That is 4 consistent with what's expressed here. 5 MR. CONNELLY: I am looking to the videographer. 6 7 Are we closing in on another change? 8 I'm sorry? THE VIDEOGRAPHER: Yes. This is 10 time. 11 MR. CONNELLY: Okay. So let's go 12 off the record. 13 And then I'll let you guys -- do you 14 guys want to break for lunch? You want to --15 you want to go a little bit and then -- and 16 then --17 MR. CHO: What is your preference? 18 Where are you --19 MR. CONNELLY: Really, really, you 20 guys -- I -- I want to really -- genuinely, I 21 want to accommodate you guys. Whatever you'd 22 prefer to do. I don't know what your, you



Page 129 know, body clocks say. 1 2 You want to confer and think about it and let me know? I -- whatever -- whatever you like. 5 MR. CHO: How much more do you have? 6 THE VIDEOGRAPHER: We're going off the record at 12:35. 7 8 (A short recess was taken.) THE VIDEOGRAPHER: We're back on the record at 1:30. 10 MR. CONNELLY: All right. I'm going 11 12 to give the witness KA-21. It's an -- which is 13 an e-mail string ending on May 8th, 2017, his 14 e-mail to Kathryn Anderson. 15 BY MR. CONNELLY: 16 Q. It runs several pages. I'm only 17 going to be asking you questions about the first page. 18 19 MR. CHO: I think I'm going to 20 object to KA-21 that these e-mail exchanges contain internal government deliberations, but 21



will allow the witness to answer questions

22

Page 130 regarding the e-mail. 1 2 BY MR. CONNELLY: 3 Q. Are you ready to answer some questions? 5 Α. Yes. Okay. Well, as I mentioned, I'm 6 Q. just going to have you focus on the first page 7 of this chain e-mail and first direct your 8 attention to the e-mail from Leroy Potts on May 1, 2017, at 3:40 p.m., to you and others with 10 the subject line being: "TPS's data." 11 12 He then indicates: "Unfortunately, conditions in Haiti remain difficult. Please 13 see below," and then provides five different 14 15 bullet points. 16 You've had a chance to review those 17 bullet points? 18 Α. Yes. 19 Okay. And are those -- are those Q. 20 observations made by Mr. Potts, are those 21 consistent with your understanding at least as of May 1 of 2017, what the current conditions 22



Page 131 in Haiti were? 1 2 MR. CHO: Object to the form. 3 THE WITNESS: Yes. BY MR. CONNELLY: 5 And then the top e-mail, which is Q. written by you to Kathryn Anderson on May 8, 6 7 2017. Because I deposed Ms. Anderson last week, I already have some understanding of this 8 9 memo I think, but I'm going to make sure that I, you know, see if I have it right. 10 11 First of all, when you begin the 12 memo, "Roy/Tom," I take it Roy was probably 13 Leroy Potts; is that correct? 14 Α. Yes. 15 Q. And then Tom is who? 16 Α. Tom Perkowski. 17 Q. What role does Mr. Perkowski have regarding TPS status? 18 19 He works for Roy and he covers the 20 region that includes Central America and the 21 Caribbean. 22 Q. All right. Am I correct that the --



- 1 this is a -- your e-mail is a draft e-mail that
- 2 you were planning on sending to Roy and Tom,
- 3 but initially, you are sending it to Kathryn
- 4 Anderson to get some input from her?
- 5 A. Yeah. It looks like we met with
- 6 Kathy and she had conveyed instruction orally,
- 7 and so I am flipping it to Kathryn to make sure
- 8 that it, you know, fairly encapsulates what
- 9 Kathy's instructions to us were.
- 10 Q. Do you know, did you eventually send
- 11 out -- obviously, this goes to Kathy, not to
- 12 either Roy or Tom, but do you know whether you
- 13 ultimately sent out an e-mail or somehow
- 14 conveyed the information in this e-mail to Roy
- 15 and Tom?
- 16 A. Yes.
- 17 Q. I don't have that e-mail.
- 18 Is your best recollection that the
- 19 final e-mail to these two gentlemen was largely
- 20 consistent with what is in this draft?
- MR. CHO: Object to the form.
- 22 THE WITNESS: I am confident of



Page 133 1 that, yes. 2 BY MR. CONNELLY: 3 Q. In your -- in the e-mail that we are looking at, the third numbered point in the 5 last information in your draft e-mail, I'll quote: "No. 3, information regarding the 6 7 reconstruction of the presidential palace and what that suggests regarding the government of 8 Haiti post-earthquake recovery and capacity." 10 Do you see that? I do. 11 Α. 12 Was that an information item that 13 your team had been asked to look into by Kathy 14 Nuebel Kovarik? 15 MR. CHO: Object to the form. 16 Object on the grounds that it seeks information 17 relating to internal government deliberations, but the witness can answer limited to what is 18 19 contained here in the e-mail. 20 THE WITNESS: I believe the answer 21 to that is yes, that that was an addition



requested by DHS headquarters that was conveyed

22

- 1 either directly to us with Kathy looped in as
- 2 well, or more likely directed to Kathy directly
- 3 who then passed it along to us.
- 4 BY MR. CONNELLY:
- 5 Q. And as far as taking a look at
- 6 current conditions in Haiti for this decision
- 7 memo, can you tell me, you know, what
- 8 significance, if any, there would be to
- 9 understanding current conditions by focusing on
- 10 the reconstruction of the presidential palace?
- MR. CHO: Object to the form on the
- 12 grounds that it seeks internal government
- deliberations but the witness can answer based
- on what is contained here in the e-mail.
- 15 THE WITNESS: The question is what
- 16 relevance -- what relevance I think
- 17 reconstruction of the presidential palace has
- in evaluating country conditions in Haiti?
- 19 BY MR. CONNELLY:
- 20 Q. Yes. And let me refine that
- 21 slightly just to say, what level of relevance
- 22 if any?



Page 135 MR. CHO: Same objection. Also, it 1 2 calls for a legal conclusion. 3 But the witness can answer if he 4 can. 5 THE WITNESS: When I wrote this e-mail, I didn't have a firm notion of what 6 relevance or -- I suppose most accurately, I 7 questioned the relevance of reconstruction of 8 9 the presidential palace as a salient and relevant country condition. 10 11 But also thought it worth seeking 12 the opinion of our research experts as to what 13 they believed one might be able to infer about 14 Haiti's earthquake recovery and capacity from 15 the reconstruction of the presidential palace. 16 BY MR. CONNELLY: 17 Q. KA-25.18 MR. CHO: I'm going to object to 19 KA-25 on the grounds that these e-mail chains 20 contain internal government deliberations. Notwithstanding that objection, the witness can 21 22 answer questions regarding this exhibit.



Page 136 1 BY MR. CONNELLY: 2 Q. I am only going to be focused on 3 your e-mail which begins at the very bottom of the first page, giving us that it is your 5 e-mail to Kathryn Anderson and then the short 6 e-mail itself which is on the top of the second 7 page, which is Bates-stamped 8095. 8 MR. CHO: In case I haven't, I do 9 object on KA-25 again on the deliberative 10 process privilege. These e-mail exchanges do 11 contain internal government deliberations, but 12 the witness may answer questions about the 13 e-mail just so the record is clear. 14 THE WITNESS: Okay. 15 BY MR. CONNELLY: 16 Q. All right. Let me -- first, I'm 17 going to be asking you about a series of dates that are close in time to Saturday, May 20, 18 19 2017, which is the last on the e-mail chain. 20 First, the next document I am going to show you is the FRN for Haiti, which I will 21 22 represent to you was published on Wednesday,



- 1 May 24. So that is a few days after Saturday,
- 2 May 20.
- 3 Do you recall, prior to the actual
- 4 publication of the FRN, was there a public
- 5 announcement preceding the publication of the
- 6 FRN that the Haiti's TPS status was going to be
- 7 extended for six months?
- 8 A. Yes, announcement preceded FRN.
- 9 Q. Do you remember when that
- 10 announcement was made?
- 11 A. The exact date?
- 12 Q. Yeah. Well -- or more specifically,
- 13 whether before or after, right now, I have got
- 14 you bracketed Saturday, May 20, and four days
- 15 later, Wednesday, May 24, is the FRN.
- I don't know if that helps you in
- 17 terms of your best recollection of when the
- 18 public announcement was made.
- 19 A. My best recollection is that the
- 20 public announcement was made that Monday,
- 21 because I think this followed the -- I think we
- 22 made the first announcement on a Monday,



- 1 because we did a press call following the
- 2 weekend when I was away.
- 3 Q. When you say you did a press call, I
- 4 have become familiar with the concept of an
- 5 embargoed media call.
- Is that a phrase that has meaning to
- 7 you?
- 8 A. Yes.
- 9 Q. What is an embargoed media call?
- 10 A. A call with standard media outlets,
- 11 the information from which may not be used or
- 12 released until a certain time that takes place
- 13 after the meeting or call.
- 14 Q. Is your best recollection that the
- 15 embargoed media call regarding the decision on
- 16 Haiti would have been made, what, slightly
- 17 before the public announcement?
- 18 A. Yes.
- 19 Q. And again, any -- just a best
- 20 recollection, I am just trying to get general
- 21 time frames.
- Can you tell me was it at or near



- 1 Monday, May 22, when the media call would have
- 2 been made then followed by the announcement?
- 3 A. I think that's right. I think we
- 4 did the media call in the morning. I think it
- 5 was a Monday and then the announcement followed
- 6 thereafter.
- 7 Q. Did you frequently -- whether it was
- 8 for Haiti or any other country, which would be
- 9 either there was a determination of a TPS
- 10 status or an extension of a TPS status, did you
- 11 frequently take part in embargoed media calls
- 12 prior to the public announcements?
- 13 A. No.
- 14 Q. Maybe another way that I might come
- 15 at it, how unusual was it to have an embargoed
- 16 media call when there was an upcoming extension
- 17 decision for a TPS status?
- 18 MR. CHO: Objection. Object to the
- 19 form.
- THE WITNESS: It was unusual.
- BY MR. CONNELLY:
- 22 Q. Had you done one previously?



Page 140 MR. CHO: Object to the form. 1 2 THE WITNESS: An embargoed media 3 call prior to an announcement relating to? BY MR. CONNELLY: 4 5 Q. TPS status. A TPS submission? 6 Α. 7 MR. CHO: Object to the form. BY MR. CONNELLY: 8 Ο. Whether a designation or an extension. 10 A. I don't believe so. 11 12 Was that call made at your 13 initiative, or did you participate in the call 14 at the request of someone? 15 MR. CHO: Object to the form. 16 THE WITNESS: At the request of 17 someone. BY MR. CONNELLY: 18 19 Q. Who requested that you participate? 20 MR. CHO: Object to the form. 21 THE WITNESS: DHS headquarters, OPA. 22 BY MR. CONNELLY:



Page 141 Do you recall the particular person? 1 Q. 2 MR. CHO: Object to the form. 3 THE WITNESS: I think David Lapan or Lapron. 4 5 BY MR. CONNELLY: That's, I think, L-A-P-I-N? 6 Q. L-A-P-A-N, L-A-P-L-A-N. 7 Α. All right. 8 Q. Α. Wanted subject matter experts 10 present. And what's your best recollection of 11 who on the government side participated in the 12 13 embargoed media call? 14 Kathryn and I did, I think Angela Α. Hirsch for USCIS, David did, is it -- Joanne 15 16 Talbot maybe and David Lapan. 17 Who is -- what part of the organization is Talbot with? 18 19 I think she was OPA, public affairs 20 headquarters as well. 21 I don't know -- I do not want to Q. 22 know the content but, do you have a



Page 142 recollection, was there some type of a 1 2 preparation session by you and the others who 3 eventually were a part of the embargoed media call? 5 MR. CHO: Objection to form. Also 6 calls for internal government deliberations, 7 but the witness can answer subject to those limitations. 8 9 THE WITNESS: Yes. BY MR. CONNELLY: 10 11 Q. And who was a part of that 12 preparation process beyond the folks that you 13 -- if anyone, beyond those folks that you've 14 already mentioned to me. 15 MR. CHO: Same objection. 16 You can answer. 17 THE WITNESS: A number of people were involved in preparing for the call from 18 19 DHS headquarters as well as USCIS. 20 BY MR. CONNELLY: 21 Q. Was there -- was that a single



preparation session or more than one?

22

- 1 A. As I recall, we prepared -- we
- 2 worked on talking points, essentially, you
- 3 know, a script and responses to anticipated
- 4 questions, over the course of -- which is
- 5 standard for preparing for calls with the
- 6 media, over the course of largely, the Sunday
- 7 and maybe Monday morning in advance of the
- 8 call, you know, and then as well as a brief
- 9 pre-meet before the call took place itself.
- 10 Q. And is it fair to conclude that by
- 11 Saturday, May 20th, you were aware of the plan
- 12 to extend the TPS status of Haiti for another
- 13 six months?
- MR. CHO: Object to the form.
- 15 THE WITNESS: Yes.
- BY MR. CONNELLY:
- 17 Q. And I'm going to ask you, then we
- 18 will get to the document finally. My
- 19 understanding is that on Friday, May 19,
- 20 Kathryn Anderson had a meeting that included
- 21 Deputy Secretary Duke and others.
- Were you a part of that meeting?



- 1 A. No.
- 2 Q. Now, focusing on KA-25 and in
- 3 particular, the part of the e-mail string which
- 4 is your e-mail on Saturday, May 20, at 9:58
- 5 a.m., subject line is: "Haiti Comms,"
- $6 \quad C-O-M-M-S$ .
- 7 What is C-O-M-M-S?
- 8 A. Comms. The communications material
- 9 and plan relating to the Haiti decision.
- 10 Q. All right. And a portion of your
- 11 short e-mail reads: "Bummer phone call. These
- 12 people need a helping hand out. So deeply
- distraught to hear this pillar of normality
- 14 (our trustee second in charge) was anything
- 15 but. It looks like there are whack jobs
- 16 everywhere. Even the civil service."
- 17 What is the reference to "bummer
- 18 phone call?"
- MR. CHO: Object to the form.
- 20 THE WITNESS: I think it's a
- 21 reference to a phone call that I had with
- 22 Kathryn in the wake of the Friday meeting,



Page 145 either Friday or Saturday, probably Friday. 1 2 BY MR. CONNELLY: 3 Q. And could you help me understand the next sentence: "These people need a helping 5 hand out." Who are "these people" and what were 6 you conveying by saying, "need a helping hand 7 8 out?" 9 MR. CHO: Object to the form. 10 THE WITNESS: I don't know recall. That could mean a couple of different things. 11 12 I'm not -- I don't recall. 13 BY MR. CONNELLY: 14 Next you say: "So deeply distraught Q. 15 to hear this pillar of normality (our trusty 16 second in charge) was anything but." Who is the reference to the second 17 in charge? 18 19 MR. CHO: Object to the form. 20 THE WITNESS: Our deputy secretary, acting deputy secretary. 21 22 BY MR. CONNELLY:



Page 146 That would be Duke? 1 0. 2 Α. Yes. Q. Okay. And what were the --I don't remember whether she was 5 acting or not at the time. 6 Okay. But are you comfortable with Q. 7 your -- I mean, the reference was to Duke? 8 Α. To Elaine Duke, yeah. And what were you conveying when it appears -- if you just slightly rework the 10 subject of the verb, that you were distraught 11 12 to hear that the Acting Secretary Duke was 13 acting anything but normal? 14 MR. CHO: Object to the form and to 15 the extent that it seeks information relating 16 to internal deliberations but the witness can 17 answer. 18 THE WITNESS: I think that I am 19 referring to the impression that I had based on 20 the readout of the call, that the deputy secretary was -- seemed to be in alignment with 21 22 some of the perspectives on temporary protected



Page 147 status that were being advanced by parties with 1 2 whom we disagreed. 3 BY MR. CONNELLY: I don't want to hear about the 5 conversations but what were the topics with 6 which you recall disagreeing with? 7 MR. CHO: Object to the form. Again, calls for information relating to 8 internal government deliberations but you can answer given the caveats articulated by the 10 11 attorney. 12 THE WITNESS: The standing Temporary 13 Protected Status designations, how they were 14 wrought, how decisions were made regarding 15 their extension or termination historically. 16 BY MR. CONNELLY: 17 Did you find that there was a contrast between how the decisions had been 18 19 made historically as compared to the decision 20 that was being made in May of 2017 regarding the extension of the Haiti TPS status? 21



MR. CHO: Object to the question.

22

- 1 Again, seeks information relating to internal
- 2 government deliberations.
- 3 I would ask the attorney to rephrase
- 4 the question.
- 5 MR. CONNELLY: Well, do you have
- 6 trouble following the question?
- 7 MR. CHO: Well, I am objecting based
- 8 on the way the question is phrased, because
- 9 asking specific questions about internal
- 10 government deliberations, so I'd ask that you
- 11 rephrase the question.
- MR. CONNELLY: Well, I don't -- I am
- 13 not -- don't go ahead of me, I'm sorry. I just
- 14 want to make sure that I understand.
- 15 BY MR. CONNELLY:
- 16 Q. Do you have difficulty understanding
- 17 the question?
- 18 A. I don't know that I have difficulty
- 19 understanding the question, although it doesn't
- 20 naturally follow from what I was just
- 21 suggesting by way of my interpretation in my
- 22 response.



Page 149 Q. Was there -- and again, I don't want 1 2 deliberations with anyone else on this. 3 Was there some disconnect in your mind in terms of how the Haiti situation was 5 being handled in May 2017 as compared to your 6 reference to historical antecedents to this decision? 7 MR. CHO: Again, objection. Also, 8 that question is vague. 9 10 Is it confined to prior TPS 11 determination relating to Haiti or something 12 else? 13 MR. CONNELLY: We can confine it to 14 Haiti. 15 MR. CHO: Okay. Again, also I 16 object on the grounds that it seeks internal government deliberations but the witness can 17 18 answer if he can. 19 THE WITNESS: Yes, I think Haiti was 20 handled differently. 21 BY MR. CONNELLY:



You had mentioned -- and I'm sorry I

22

Q.

- 1 didn't write it down because I wanted to stay
- 2 in the flow of the conversation we were having,
- 3 I thought you had mentioned somehow, you were
- 4 referencing back to a -- I think you said a
- 5 call.
- I don't think you said a recorded
- 7 call but I just didn't capture your phrase, but
- 8 that you thought that you were referring to
- 9 some earlier call that prompted these
- 10 observations?
- 11 A. Yes.
- 12 Q. What was that? I don't want the
- 13 content. I just need an understanding of --
- 14 A. I think it was a call that I had
- 15 with Kathryn following this meeting.
- 16 Q. Okay.
- 17 A. During which she just gave me a
- 18 readout of the meeting.
- 19 Q. So to summarize, make clear for
- 20 someone who is not in the room for us, you
- 21 think you -- it was apparently was a reference
- 22 to, you had a call with Kathryn sometime after



Page 151 her Friday, May 19, meeting, a meeting that you 1 2 did not attend? Α. Right. Okay. When you stated in your 5 e-mail: "Looks like there are whack jobs everywhere, " who were you referring to? 6 7 MR. CHO: Objection to form. 8 You can answer. THE WITNESS: I think I was referring to senior DHS officials including the 10 deputy secretary. 11 12 BY MR. CONNELLY: 13 Q. And when you said, "even the civil 14 service," is that really -- am I really asking 15 you the same question? 16 What did you mean by that? 17 MR. CHO: Objection to form. 18 THE WITNESS: Yeah, senior DHS officials including but not limited to those 19 20 who came from the civil service. 21 BY MR. CONNELLY: 22 Q. And differentiate for me. Can you



- 1 tell me, again, I don't want any conversations,
- 2 I just would like to know labeling, who were
- 3 the senior officials who came from the civil
- 4 service versus those who had not?
- 5 MR. CHO: Objection to form.
- 6 THE WITNESS: You know, Deputy
- 7 Secretary Duke is -- I understood it here, and
- 8 I think as I still understand it, came from the
- 9 civil service. Others in the front office
- 10 personnel, including Gene Hamilton, did not
- 11 come directly from civil service into their
- 12 politically-appointed positions.
- BY MR. CONNELLY:
- Q. KA-27. I will represent that this
- is the FRN of May 24, 2017, regarding the
- 16 extension of the TPS designation for Haiti, and
- 17 I am only going to be asking you questions
- 18 regarding the information under the same rubric
- 19 that had been used in similar FNRs: "Why is
- 20 the secretary extending the TPS designation for
- 21 Haiti through January 22, 2018."
- 22 Are you ready to respond?



Page 153 1 Α. I am. 2 Q. Okay. Am I correct that this is the FRN for the extension of the TPS status for Haiti that was issued on Wednesday, May 24, 2017? 5 6 That's right. Α. And in reviewing the various items 7 that are contained under this section: "Why is 8 9 the secretary extending the TPS designation for Haiti through January 22, 2018," are those --10 11 is that summary of the current conditions in 12 Haiti consistent with your recollection of what 13 the relevant factors were and why the secretary 14 extended the designation? 15 MR. CHO: Objection to form. Calls 16 for a legal conclusion. 17 But you can answer the question. 18 THE WITNESS: Yes, actually. 19 BY MR. CONNELLY: 20 And just for the record -- so, I mean, it's a longer summary than what I am 21 22 about to say, but among the factors that were



- 1 mentioned as to why the secretary extended,
- 2 they included Hurricane Matthew, April 27,
- 3 2017, the flooding and landslide and an ongoing
- 4 cholera epidemic, among other things; is that
- 5 right?
- 6 MR. CHO: Again, the document speaks
- 7 for itself.
- 8 You can answer.
- 9 THE WITNESS: Yes.
- 10 BY MR. CONNELLY:
- 11 Q. Were there any current conditions
- 12 that are not included in this explanation of
- 13 why the secretary extended, that you wished to
- 14 have included?
- MR. CHO: Objection to form. Seeks
- 16 information relating to the deliberative
- 17 process. I will allow the witness to answer
- 18 based what is contained here in the FRN.
- 19 THE WITNESS: I can't say for sure
- 20 at the time that this was written that I didn't
- 21 think that there were some omissions, but in
- 22 reading it now, it's a fairly good summation of



Page 155 what I believed to be relevant country 1 2 conditions in support of an extension for 3 Haiti's TPS designation. MR. CONNELLY: KA-28. 5 MR. CHO: The government objects to 6 KA-28 on the grounds that these e-mail 7 exchanges also contain internal governmental deliberations. And the subject line also notes 8 that these are draft responses. With that in mind, the witness can 10 11 answer questions relating to this e-mail. 12 BY MR. CONNELLY: 13 Q. And then, as I've done in the past, 14 I will, you know, obviously invite you to read 15 the entire chain. I think I'm only going to be 16 asking you questions about the e-mail that's 17 contained on the first page from USCIS executive presumably secretary SEC on Tuesday, 18 19 May 23rd. 20 Α. Okay. All right. So to get our time 21 Q.



frames in order, the memo that I'm asking you

22

- 1 to look at on the first page of this document
- 2 was Tuesday, May 23rd, 2017, which would have
- 3 been the day before the formal publication of
- 4 the FRN extending Haiti's TPS status for
- 5 another six months, correct?
- 6 A. That's right. Uh-huh.
- 7 Q. Okay. And in the middle of that
- 8 memo, I'll quote "DCOS comments" -- let's stop
- 9 there.
- Who's DCOS?
- 11 A. Deputy chief of staff.
- 12 Q. Who was that?
- 13 A. I can't say with 100 percent
- 14 certainty, but I want to say Chad Wolf.
- 15 Q. And this would have been the deputy
- 16 chief of staff to the secretary of the
- 17 Department of Homeland Security?
- 18 A. That's how I read it.
- 19 Q. Okay. And it goes on. This quote
- 20 is within the document itself: "For S1"...
- Is your best understanding that
- would be a reference to then Secretary Kelly?



Page 157 Yes. S1 is always a reference to 1 Α. 2 the person who is currently the secretary. 3 Q. Of the Department of --Of the Department --5 Q. -- Homeland Security. -- of Homeland Security. 6 Α. 7 Okay. I'll -- I'll start again: 8 "For S1 letters on Haiti TPS, he wants a 9 stronger response beginning to build a case for 10 not extending." 11 It further goes on: "From S1, make 12 the case as such" colon. 13 And then there are two bulleted 14 matters, which I'll read: "Highlight temporary nature." Then a semicolon. 15 16 And the second bullet point: "2010 17 earthquake is the only reason for TPS being 18 granted. Not based on hurricane or current 19 economic conditions. Not based on cholera 20 epidemic. 21 "Suggested language: 'As you know, granting TPS was based solely on 2010 22



- 1 earthquake that ravaged Port Au Prince.
- 2 Primarily localized damage in capital region of
- 3 Port Au Prince. Recovery slow but steady, UN
- 4 has determined their stabilization force is no
- 5 longer needed. Decision to rebuild palace
- 6 shows economic is recovering."
- 7 The portion that I've just read to
- 8 you, starting with the "2010 earthquake"
- 9 through the "decision to rebuild the palace
- 10 shows economic is recovering," does that little
- 11 summary accurately describe the current
- 12 conditions in Haiti as of May 23rd, 2017?
- MR. CHO: Object to the form.
- 14 THE WITNESS: The portions of it
- 15 that relate to country conditions, in my view,
- 16 are perhaps not totally accurate
- 17 representations and perhaps not the most
- 18 relevant to a future determination, although I
- 19 note that much of this material does not
- 20 actually encapsulate a -- or directly represent
- 21 a country condition, per se.
- BY MR. CONNELLY:



- 1 Q. And I'll just ask you one further
- 2 question on this document. And -- and drawing
- 3 your attention to the observation made in the
- 4 USCIS executive secretary memo where it states:
- 5 "Not based on cholera epidemic."
- 6 Do you see that phrase?
- 7 A. I do.
- 8 Q. And if you could just go back to the
- 9 document that I just showed you, which was the
- 10 official FRN, which is KA-27, the document that
- 11 comes out in print one day later on May 24th,
- 12 2017.
- 13 Am I correct that one of the reasons
- 14 it is stated in that document why the secretary
- is extending the TPS designation, one of the
- things that's mentioned is the ongoing cholera
- 17 epidemic.
- MR. CHO: Object to the form.
- 19 BY MR. CONNELLY:
- Q. Is that right?
- MR. CHO: Object to the form.
- 22 Again, the documents speak for



```
Page 160
     themselves.
 1
 2
               THE WITNESS: I think that's
 3
     correct.
               BY MR. CONNELLY:
 5
         0.
               KA --
         Α.
 6
               But --
            -- 20 -- I'm sorry. Did you -- did
 7
         Q.
     you -- I -- I didn't mean to cut you off.
 8
 9
               As I -- as I encouraged you, you
     know, at the very top of this whole process, I
10
11
     want to make sure that you're --
12
               It's just that --
         Α.
13
         Q.
              -- you answer as fully --
14
         Α.
               That -- that --
15
         Q.
               -- as you like?
16
         Α.
               -- that bullet by the -- is
17
     purported as being the -- the comment from the
18
     deputy chief of staff just doesn't -- doesn't
19
     wholly make sense insofar as the -- the
20
     relevant designation was the 2011 designation,
21
     the redesignation in 2011, not -- not the 2010
22
     designation.
```



- 1 The 2010 designation, the reasons
- 2 for it were folded into the 2011 redesignation.
- 3 The 2011 redesignation included other things,
- 4 including cholera.
- 5 MR. CONNELLY: We'll go to KA-29.
- 6 MR. CHO: Same objection to KA-29,
- 7 Bates No. DPP 10924. This e-mails contains
- 8 internal deliberative communications and is
- 9 subject to the deliberative process privilege.
- 10 But I will allow the witness to
- 11 answer questions relating to this e-mail
- 12 exchange.
- BY MR. CONNELLY:
- 14 O. Unlike the -- some of the earlier
- 15 e-mail chains, I'm -- I'm probably going to
- 16 walk you through, you know, a fair amount of
- 17 this one.
- 18 A. Okay.
- 19 Q. In case that makes any difference in
- 20 how you review it before answering questions.
- 21 A. Is it all right if I grab a little
- 22 sparkling water?



- 1 Q. Oh, sure. Any time. Take -- take
- 2 whatever break you need.
- 3 A. I'm ready whenever.
- 4 Q. All right. The first e-mail in this
- 5 chain, which is on the last page, appears to
- 6 come from Tina Wimbush W-I-M-B-U-S-H, who is a
- 7 writer-editor in the office of the executive
- 8 secretariat at USCIS, correct?
- 9 A. Yes.
- 10 Q. And again, for the record, it's
- 11 not -- it's not identical, but a portion of her
- 12 e-mail picks up on the same language that I had
- 13 just shown you in the previous document, KA-28.
- 14 Quoting: "From S1," meaning
- 15 Secretary Kelly, "make" such -- "make case as
- 16 such: Highlight temporary nature." Then it
- goes on to talk about the 2010 earthquake and
- 18 -- and other suggested language.
- I'm not going to -- you don't have
- 20 to review it. I just -- I'm just trying to
- 21 acclimate you to the start of this chain.
- 22 A. Yes.



- 1 Q. All right. And then I don't have
- 2 any questions until we go a few e-mails further
- 3 when Kathryn Anderson, on Wednesday June 7th,
- 4 at 2:38 p.m., sends you an e-mail that's on
- 5 the -- that's on the middle page of this
- 6 document.
- 7 Do -- do you have that in front of
- 8 you?
- 9 A. I do.
- 10 Q. And she states: "This is
- 11 ridiculous."
- What did you understand her to be
- 13 referencing with that comment?
- MR. CHO: Object to the form.
- 15 You can answer.
- 16 THE WITNESS: I think she was
- 17 referencing the -- the chain of events wherein
- 18 we initially received the instruction to
- 19 incorporate those points into congressional and
- 20 other external responses that we drafted on
- 21 Haiti TPS.
- We drafted a response and sent it



- 1 forward and then got back a subsequent
- 2 reissuance of the same instruction. And I
- 3 think I read -- I read her -- her first comment
- 4 as an expression of discontent with our having
- 5 to take another run at incorporating that
- 6 material.
- 7 BY MR. CONNELLY:
- 8 Q. And -- and let's go to the first
- 9 page for a moment. I know I'm taking you
- 10 slightly out of sequence. But the first page
- 11 appears to be a -- a draft of a letter by you,
- 12 which begins with the title "Your eminence."
- Do you see that?
- 14 A. Uh-huh.
- 15 Q. Who --
- 16 A. I do.
- 17 Q. Who was that -- am I right that this
- 18 is a draft of what, you know, was -- was
- 19 planned to be some kind of a letter or response
- 20 to someone?
- 21 A. That's right.
- 22 Q. Okay. Who is -- who is it that the



Page 165 letter was being drafted to? 1 2 MR. CHO: Again, we object on the grounds that this draft is obviously a draft 3 and touches on internal government 5 deliberations. 6 But the witness can answer. 7 THE WITNESS: I think it was to -was Cardinal Joseph Tobin perhaps. 8 9 BY MR. CONNELLY: Would you spell the last name for 10 Q. 11 me. 12 Tobin, T-O-B-I-N? 13 Α. Yeah. Yes. 14 Q. And --15 Α. T-O-B-I-N. 16 Q. Is he a U.S. cardinal? 17 I -- to the best of my recollection. 18 And -- and am I correct -- I'm just Q. 19 trying to get an overall sense of this e-mail 20 chain. 21 Do you think this -- I mean obviously this was chained together. 22



Page 166 Is -- is the -- the general thrust 1 2 of this e-mail chain a request that you or 3 someone on your team generate a response to a 4 request by Cardinal Tobin? 5 MR. CHO: Object to the form. THE WITNESS: I'm sorry. Is the --6 can -- can you repeat the question. 7 8 MR. CONNELLY: Yeah. 9 THE WITNESS: I apologize. BY MR. CONNELLY: 10 11 Q. I'm just trying to get an overall 12 sense of the e-mail chain. 13 And I'm wondering whether it's a 14 fair characterization that -- that basically 15 the chain is that you or a member of your team 16 is -- is be -- is -- has been requested to 17 provide a response to some type of an inquiry 18 from Cardinal Tobin. Yes. That's correct. 19 Α. 20 And again --Q. 21 Α. The --22 Q. Go ahead.



Page 167 -- instruction is -- is general to 1 Α. 2 all S1 letters relating to Haiti TPS. understood it to be that way. This is the instance -- immediate instance at hand. Okay. And indeed, if we could get 5 0. there on the first page internally to your 6 7 draft response. It says: "Thank you for your April 21st, 2017 letter." 8 9 Do you see that? Α. I do. 10 11 Which -- which would suggest that 12 Cardinal Tobin sent a letter sometime around 13 April 21st, and then this was going to be an

15 A. Yes.

14

- MR. CHO: Object to the form.
- BY MR. CONNELLY:
- 18 Q. Do you happen to remember did -- I

effort to respond to his letter, correct?

- 19 mean I don't have Cardinal Tobin's letter.
- 20 Do you happen to remember the gist
- 21 of his letter or what it was that he would like
- 22 to have someone get back to him on?



Page 168 MR. CHO: Object to the form. 1 2 THE WITNESS: I can infer it. 3 MR. CHO: Again, don't guess. If you know, testify to what you know on your --4 5 based on your own personal knowledge. 6 THE WITNESS: This letter regarded 7 Haiti TPS and perhaps other kinds of TPS. 8 BY MR. CONNELLY: 9 Ο. So now let's go back into the sequencing. 10 11 You've just told me about Kathryn 12 Anderson's e-mail to you on Wednesday, June 7th. 13 14 And then you respond to her e-mail 15 fairly promptly, less than five minutes later. 16 And you say: "I'll just pull some stuff from 17 his statement. Unreal." 18 When you say "I'll just pull some stuff from his statement," are you referring to 19 20 a statement made by Secretary Kelly? 21 Α. Yes. 22 Q. And -- and what -- do you remember



- 1 what statement was it where you were -- would
- 2 have the ability to pull up something that he
- 3 had -- had said?
- 4 A. His statement announcing the
- 5 extension of the TPS designation for Haiti.
- 6 Q. Okay. What did you mean by using
- 7 the word "unreal"?
- 8 A. It's was an expression of
- 9 exacerbation with the exercise.
- 10 Q. Next, Kathryn Anderson gets back to
- 11 you, again in very short order, a few minutes
- 12 later, and says: "Did you see the suggested
- 13 language? It's amazing (and mostly incorrect).
- 14 This idea of localized damage from the
- 15 earthquake is insane."
- When -- what did you understand her
- 17 to be referencing when she asked if you had
- 18 seen the suggested language?
- MR. CHO: Object to the form.
- 20 THE WITNESS: I understood it to be
- 21 referencing the language at the end of the
- 22 directive regarding points that we were to make



Page 170 in letters for -- from the secretary on Haiti 1 2 TPS following the phrase "suggested language." 3 BY MR. CONNELLY: And her next observation: "It's 5 amazing (and mostly incorrect.)" 6 Do you have an understanding that 7 that -- that was also referring to the directive? 8 Α. Yes. Do you know what was mostly 10 Q. incorrect in that direct -- in that directive? 11 12 MR. CHO: Object to the form. 13 Again, objection on the grounds that it touches 14 on internal government deliberations. 15 But you can answer based on what's 16 contained here in the e-mail. 17 Α. Yes. BY MR. CONNELLY: 18 19 Q. Then she goes on to make the 20 observation: "This idea of localized damage from the earthquake is insane." 21 22 Did you agree with that observation?



Page 171 MR. CHO: Object to the form. 1 2 again, object based on the internal government 3 deliberations components of this e-mail. 4 But you can answer if you can. 5 THE WITNESS: Yes. 6 BY MR. CONNELLY: 7 Q. And then you get back to her, again very quickly, a few minutes later, and say: "I 8 know. We saw it before and noted the same 9 thing. I'm torn between taking a first run at 10 11 saying not untrue things and just quoting 12 Secretary Kelly saying untrue things from the get-go." 13 14 What were you referencing when you 15 referenced quoting Secretary Kelly saying 16 untrue things? 17 MR. CHO: Again object to the form. And object on the grounds that this contain 18 19 internal government deliberations. 20 But the witness may answer as to his 21 understanding. 22 THE WITNESS: Aspects of the



Page 172 statement announcing the extension of Haiti's 1 2 TPS designation with which I took issue. 3 BY MR. CONNELLY: Do you remember more specifically 5 what one or more things in that statement you 6 thought were untrue? 7 Also MR. CHO: Object to the form. object on the grounds of internal government 8 deliberations. 9 10 But the witness may answer. I believe there 11 THE WITNESS: Yes. 12 were -- was an element to the statement that 13 was suggesting enthusiasm from the Haitian 14 government to receive its people back. The 15 characterization of the trajectory of the 16 country's improvement. And some of the other 17 aspects which I then maybe folded into this 18 letter. BY MR. CONNELLY: 19 20 Going to the first page, the draft Q. that you pulled together on Wednesday, June 21



22

7th, at 3:35 p.m.

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Page 173
               Before we go to content, do you have
1
 2
     a recollection -- ultimately did -- did the
     draft become a final that went to Cardinal
     Tobin?
 5
         Α.
               Did this draft as it's written
    become final and go to Cardinal Tobin --
 6
7
              Well --
         Q.
              -- as its written?
8
         Α.
 9
         Q.
              No. Not necessarily as it's
    written. I -- I -- although I -- I can get to
10
11
     that.
12
               But let -- well, why don't you go
13
     ahead and answer that question first. Yeah.
14
        Α.
           I don't know.
            Okay.
15
         Q.
            I can't -- I can't recall.
16
        Α.
17
              Was -- was a letter sent to Cardinal
         Q.
18
     Tobin?
19
               Do you -- do you recall that?
20
               MR. CHO: Object to the form.
21
               THE WITNESS: I -- in my capacity, I
22
     wouldn't know -- I wouldn't know with certainty
```



Page 174 whether any letter is actually sent out of the 1 2 department after we've drafted it. That's --3 that happens after we have hands on it. BY MR. CONNELLY: 5 Where -- where would your draft go Q. 6 in the department for further, you know, review or determination whether or not to send it? 7 8 Α. Through --9 MR. CHO: Object to the form. THE WITNESS: Through the executive 10 secretary's formal clearance channels to 11 12 offices deemed relevant for review and 13 clearance, and then eventually to the 14 individual, or I suppose a designee, but I 15 think probably to -- to the individual who's 16 intended to be the sender of the letter for signature. 17 18 MR. CONNELLY: KA-30. 19 MR. CHO: The government objects to 20 KA-30 again on the ground that these e-mails contain internal government deliberations. 21



But the witness may answer questions

22

- 1 limited to what's contained here in the e-mail.
- BY MR. CONNELLY:
- 3 Q. I'm only going to be asking you
- 4 about the first page of this e-mail string.
- 5 A. Okay.
- 6 Q. This -- this picks up basically on
- 7 the same topic. And there are two additional
- 8 e-mails on KA-30 that were not on KA-29.
- 9 Let's -- let's first go to your
- 10 e-mail that's Wednesday, June 7th, at 4:59 p.m.
- 11 to Kathryn Anderson where you say: "Thanks.
- 12 I'll admit, once I thought about elaborating on
- 13 TPS's inherently temporary nature, it got me
- 14 sort of enthused to spin that out. The INA is
- 15 so instructive. Safe travels."
- What is the INA?
- 17 A. The Immigration and Nationality Act.
- 18 Q. And when you said it got you
- 19 enthused to spin that out, what -- what did you
- 20 mean by that?
- 21 A. Senior level officials in this
- 22 administration had spoken a great bit about the



- 1 inherently temporary nature of TPS and seemed
- 2 to suggest that there was something about the
- 3 nature of -- of the benefit that was inherently
- 4 bounded in the sense that an extension could
- 5 not go on too long just by dint of the passage
- 6 of time.
- We had not, I think, before been
- 8 placed in a position where we were in need of
- 9 analyzing fully the extent of how exactly TPS
- 10 is temporary under INA Section 244.
- But the statute does speak about
- 12 time-bound periods. And those are in the form
- of how long initial designations may be made
- 14 for, how long extension may be made for, when
- 15 periodic reviews must take place.
- And so I was enjoying the exercise
- of crystallizing exactly how it is that the
- 18 statute dictates the temporary nature of TPS.
- Q. When you say "the statute," you're
- 20 referring to the INA statute?
- 21 A. Yes.
- 22 Q. Which is different -- I -- I'm



Page 177 quessing, but you tell me. 1 2 That's different than the statute 3 that I -- we started this deposition off with that I showed you in KA-1? 5 Α. No. It's the same. Same one. That --6 Q. Uh-huh. 7 Α. Okay. So that -- that's a reference 8 Q. to the statute KA-1 that you were shown at the top of the deposition? 10 11 Α. Yes. 12 All right. Did -- did your review of INA -- was it consistent with what the 13 14 senior officials thought the temporary nature 15 of -- of the TPS status --16 MR. CHO: Object to the --17 BY MR. CONNELLY: 18 -- permitted? Q. 19 MR. CHO: Object to the form. Calls 20 for speculation. And also seeks information relating to internal government deliberations. 21 22 I ask the attorney to rephrase that



Page 178 question because it's asking this witness to 1 2 contemplate what some other person is thinking. 3 MR. CONNELLY: Yeah. No. BY MR. CONNELLY: 5 Ο. I don't -- I don't want what any --6 what anyone else was thinking. 7 I just wanted to find out from you if what -- whatever was, you know, said to you 8 about the -- what some of the senior officials 10 thought the temporary nature of the TPS statute 11 was, whether that understanding was consistent 12 or inconsistent with your review of the INA 13 which, by your own words, you found 14 instructive? 15 MR. CHO: Again, same objection. 16 Also Calls for a legal conclusion. 17 This witness can testify to his own personal knowledge but not those of some other 18 official. 19 20 MR. CONNELLY: Right. I -- I agree 21 with that -- that -- that qualification.



MR. CHO: Answer if you can.

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Page 179 THE WITNESS: Based on the 1 2 conversations I was a part of and other forms 3 of communication regarding the views -reflecting the views or -- or directly passing 5 along -- purporting to pass along the views of senior level officials, this encapsulation here 6 is mostly consistent with theirs, perhaps with 7 some exception to the bit about there being no 8 9 limit on the number of times a designation may be extended. 10 11 BY MR. CONNELLY: 12 When you say "this encapsulation 13 here," are you referring to the content of your draft letter to Cardinal Tobin? 14 15 Α. Yes. 16 Q. Okay. And when you say "this 17 encapsulation here is mostly consistent with" -- I don't have -- I don't have a 18 19 photographic memory. 20 But you seem to say this encapsulation seem -- is consistent with at 21



least some senior staff people's views on the

22

Page 180 temporary nature of TPS? 1 2 MR. CHO: Object to the form. Also mischaracterizes his prior testimony. 3 THE WITNESS: It is insofar as I 4 5 don't think -- I feel as though many of the 6 more senior level officials understood these elements of the statute or didn't quibble with 7 8 our representation of them. 9 BY MR. CONNELLY: And I -- okay. 10 Q. And from that I'd just like the find 11 12 out -- since you reference this -- this -- this 13 encapsulation here was consistent with their 14 views, I'd like to find out, particularly in 15 light of -- if you took a look back at the INA, 16 whether the encapsulation was consistent with 17 your views. 18 MR. CHO: Object to the form. 19 Again, seeks information relating to internal 20 government deliberations. 21 But you can answer based on what's contained here in the e-mail. 22



Page 181 THE WITNESS: This encapsulation 1 2 perfectly reflects my view. I wrote it 3 intending it to perfectly encapsulate my view and my understanding of what the INA requires 4 in Paragraph 2, I believe. 5 6 BY MR. CONNELLY: Let me ask about Kathryn Anderson's 7 Q. e-mail to you on Wednesday, June 7th, at 4:54 8 9 p.m. where she states: "That's the best possible combo of true things from you and 10 quotes of not true things from SK." 11 12 "SK" being Secretary Kelly; is that 13 right? 14 Α. Yes. 15 Q. Okay. Close quote. 16 And if you look at your draft, 17 you -- the first paragraph doesn't quote anything from Secretary Kelly, nor does the 18 19 second, nor the third, which is just one 20 sentence. 21 Fourth paragraph, which begins 22 "States currently receiving protection," there



- 1 is a quote at the end from Secretary Kelly.
- 2 The fifth paragraph, beginning "The
- 3 secretary elaborated on Haiti's progress,"
- 4 there is a -- a lengthy quote from Secretary
- 5 Kelly."
- And I believe those are the only
- 7 quotes, although guide me if there's anything
- 8 else that just doesn't happen to have quotation
- 9 marks on it.
- 10 But is -- if -- if I'm correct that
- 11 the fourth and fifth paragraph are the quotes
- 12 from Secretary Kelly, can you tell me what part
- of those quotes you thought not to be true?
- MR. CHO: Object to the form.
- 15 Object to the fact that the document also
- 16 speaks for itself.
- When you refer to fourth and fifth
- 18 paragraph, I just want to make sure we're
- 19 referring to the same paragraph. Because we
- 20 count them slightly different than you do.
- MR. CONNELLY: Okay.
- BY MR. CONNELLY:



Page 183 Well, the paragraphs that I'm 1 Q. 2 referring to are the ones that start -- I'm 3 calling the fourth paragraph the one that starts with "States currently receiving 5 protection under Haiti's designation?" 6 And I'm calling the fifth paragraph 7 the one obviously that follows it: "The 8 secretary elaborated on Haiti's progress, 9 noting:" and then a quote that precedes for the remaining five --10 11 Α. I think there's just a formatting 12 The sentence from the first page is the 13 start of the third paragraph. "Haiti was 14 initially designated for TPS on January 21st, 15 2010, with almost 60,000 Haitians in the United 16 States currently" --17 Q. I see. I see. Okay. Well, all 18 right. 19 Α. So --20 MR. CHO: Maybe break down your question so it's a little more clear as to what 21



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you're referring to.

Page 184 BY MR. CONNELLY: 1 2 Q. Okay. I'm referring to the 3 paragraph that begins on the bottom of the 4 first page that says: "Haiti was initially 5 designated for TPS." 6 We'll -- we'll call that -- thanks 7 to your observation, we'll call that a third 8 paragraph of your draft. And there is a quote 9 from Secretary Kelly in that paragraph. 10 The next paragraph, which we'll now renumber four -- and for the record, we'll 11 12 describe it starting with: "The secretary 13 elaborated on Haiti's progress, noting: " And 14 then there is a quote that extends for the 15 entire remainder of that paragraph. 16 What I'd like to know is, in that 17 quoted material, what did you conclude was 18 untrue? 19 MR. CHO: Object to the form of the 20 question. Also mischaracterizes prior 21 testimony. 22 But you can answer if you can.



Page 185 THE WITNESS: I think that I thought 1 2 it was untrue that, if Haiti's recovery from 3 the 2010 earthquake continued at the pace of recovery that was taking place at the time, 5 that that would render it in a state where it 6 didn't warrant further TPS extension beyond 7 January 2018. 8 BY MR. CONNELLY: 9 Anything else in those quoted materials that you at the time thought was 10 11 untrue? 12 MR. CHO: Object to the form. 13 mischaracterizes prior testimony. 14 But you can answer. 15 THE WITNESS: I'm not sure that I 16 agree that the economy was recovering or 17 growing or at least not in a meaningful sense. I didn't agree with the characterization of the 18 19 state of the displaced, although the actual 20 statements about the camps closing is right, and I also questioned whether stated plans by 21 22 the government to rebuild the Haiti



- 1 presidential residence at the national palace
- 2 was indicative of Haiti's success in recovering
- 3 from the earthquake.
- 4 And also some question about whether
- 5 the withdrawal of MINUSTAH was wholly
- 6 indicative of its success in recovering from
- 7 the earthquake.
- 8 THE VIDEOGRAPHER: We are going off
- 9 the record at 2:49.
- 10 (A short recess was taken.)
- 11 THE VIDEOGRAPHER: We are back on
- 12 the record at 3:00.
- BY MR. CONNELLY:
- 14 Q. During the break, I was reminded
- 15 that I had failed to ask a question on a
- 16 particular topic a little bit earlier, so we're
- 17 going to go out of sequence just momentarily,
- and I'd ask the witness to go back to KA-21
- 19 which is an e-mail sequence that ends with his
- 20 e-mail on May 8, 2017, at 6:48 p.m.
- Do you have that document in front
- 22 of you?



- 1 A. I do.
- 2 Q. If you would go to about five pages
- 3 in, the Bates number on the bottom is 7864, and
- 4 this is a Kathy Nuebel Kovarik e-mail on April
- 5 25, 2017, at 12:13 p.m.?
- 6 A. Yes.
- 7 Q. I'm going to ask you -- I'm going to
- 8 read into the record the portion that I wanted
- 9 to ask you a question about, and it's a
- 10 separate portion of her e-mail under the
- 11 heading: "Remittances."
- 12 It reads: "According to the World
- 13 Bank, Haiti received an estimated 2.19 billion
- in remittances in 2015. Of this amount, an
- 15 estimated 1.34 billion were from the United
- 16 States. Total remittances to Haiti accounted
- for approximately 25 percent of Haiti's GDP in
- 18 2015 (total GDP equaled \$8.77 billion).
- 19 Remittances from the United States accounted
- 20 for approximately 15 percent of Haiti's GDP in
- 21 2015."
- 22 First, do you know what the acronym



Page 188 GDP stands for? 1 2 Α. Yes. What's that? Q. Gross domestic product. 5 Q. And do you have an informed basis 6 for knowing, you know, comparative to other 7 countries, whether the remittances accounting for 25 percent of Haiti's GDP in 2015 was a 8 significantly larger amount of money than makes up the GDP of most countries? 10 11 MR. CHO: Object to the form. 12 Vague. Overbroad. 13 Perhaps you can rephrase your 14 question or if you are able to answer the 15 question, go ahead. 16 BY MR. CONNELLY: 17 Q. Are you able to answer? I have a strong feeling that I know 18 19 the answer to that question but no, not with 20 certainty, I'm not an expert in that. 21 But again, I appreciate it. I don't Q.



want -- if you have raw speculation, but if you

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- 1 have -- I'm not asking for your expertise, I am
- 2 just asking for your, you know, your
- 3 informational knowledge.
- 4 A. I would say that 25 percent of GDP
- 5 being composed of remittances is high.
- 6 Q. Okay. And again, last question on
- 7 this, just based on your experience in the work
- 8 you do, is a high percent of a country's GDP
- 9 being based on remittances, is that a sign of
- 10 good financial circumstances of a country,
- 11 maybe it's a sign of nothing or maybe it's a
- 12 sign of poor financial circumstances in the
- 13 country. Can you --
- 14 A. Yes, I think we generally look at
- 15 that as a sign of poor financial circumstances
- 16 in a country.
- 17 Q. Now we will chronologically get back
- 18 on track and I will give you KA -- I think it's
- 19 36.
- MR. CHO: The government objects to
- 21 KA-36 based on Bates No. DPP 3323 which is the
- 22 first page, again on the grounds that this



- 1 e-mail exchange contains internal government
- 2 deliberations.
- 3 Given that caveat, the witness can
- 4 answer questions about this exhibit.
- 5 BY MR. CONNELLY:
- 6 Q. This is a reasonably lengthy e-mail
- 7 chain and so with no question pending, I will
- 8 just inform the witness that I'm only going to
- 9 be asking him about the e-mails on the first
- 10 page and additionally, so that you can puzzle
- 11 through this as you are reviewing the entirety
- 12 of the chain, there is a reference at least in
- 13 some of the e-mails to three memos.
- I'm going to be asking you what that
- is, so with those two filters, please spend as
- 16 much time as you want reviewing the document
- 17 before I ask you any questions.
- 18 A. Okay. Thank you.
- 19 Okay.
- 20 Q. All right. On the first page of
- 21 this long e-mail chain, you have an e-mail on
- 22 October 13, 2017, at 8:30 a.m., to Laurence



- 1 Levine and Kathy Nuebel Kovarik, and in your
- 2 e-mail, you reference -- you say: "Send to us
- 3 the three memos with the right docs to include
- 4 to provide the country conditions and analysis
- 5 on the available options."
- 6 Can you tell me what those three
- 7 memos were?
- 8 MR. CHO: Object to the form. That
- 9 is requesting information relating to internal
- 10 government deliberations, but you can answer
- 11 with respect to what is contained in those
- 12 e-mails.
- 13 THE WITNESS: I think the three
- 14 memos I am referencing are the draft decision
- 15 memos for the three Central American countries
- 16 that were designated for TPS, El Salvador,
- 17 Honduras and Nicaragua.
- BY MR. CONNELLY:
- 19 Q. We won't spend much time on this
- 20 since it is not directly related to Haiti, but
- 21 I will ask you then to -- let's go to the last
- 22 memo, the top memo from Kathy Nuebel Kovarik to



Page 192 you and others, on October 13, 2017, at 8:52 1 2 a.m. 3 She says: "I am going to send you a revision of all three memos by 10 a.m." 5 So let me stop there for a second. 6 As best you are able to remember, this now 7 being more than a year ago, do you remember, did your team generate drafts of three decision 8 9 memos for Kathy Nuebel Kovarik to consider? 10 MR. CHO: Object to the form. 11 THE WITNESS: Yes. 12 BY MR. CONNELLY: 13 Q. And when she says: "I'm going to 14 send you a revision of all three memos," what 15 did you understand by that? 16 MR. CHO: Object to the form. 17 THE WITNESS: I understood it to mean that she would be sending back the memos 18 19 that we had drafted, edited by her and other 20 senior leadership. 21 BY MR. CONNELLY: 22 Q. Okay. Then she goes on to say:



- 1 don't need them finalized but in good shape for
- 2 Director Cissna before he meets with Secretary
- 3 Duke at 4:30 p.m."
- 4 She continues: "The problem is that
- 5 it reads as though we'd recommend an extension
- 6 because we talked so much about how bad it is,
- 7 but there is not enough in there about positive
- 8 stuff that has been taken since its
- 9 designation."
- 10 What did you understand her to mean
- 11 by talking about there is not enough in there
- 12 about positive steps?
- 13 MR. CHO: I'm going to object to
- 14 that question. Obviously, as to form, but also
- 15 to the extent that seeks information relating
- 16 to internal government deliberations.
- 17 As this witness testified, these
- 18 memos had nothing to do with Haiti, and as
- 19 counsel identified as well, this is beyond the
- 20 scope of this litigation as well, so I'm going
- 21 to instruct him not to answer that question as
- 22 beyond the scope of this litigation as well.



Page 194 MR. CONNELLY: All right. Although 1 2 I do think that, generally, broadly speaking in 3 depositions, anything that is -- that could lead to useful or relevant information is 5 generally considered to be fair game. 6 And so I would suggest again, 7 particularly given the limited nature of what I 8 am asking, I don't think I am looking for any 9 deliberative process here, I am just trying to have an understanding of what Kovarik was 10 11 conveying to him on decision memos that are 12 being made contemporaneously with a decision 13 memo on Haiti, so I think that's close enough 14 to have relevance in this case. 15 MR. CHO: That's a slightly 16 different question. You know, again, this 17 e-mail is referring to -- and as this witness identified, three other Central American 18 countries other than Haiti. 19 20 Now, if your question is relating to Haiti, that would be permissible, but that's a 21 22 separate question that you've asked.



Page 195 1 BY MR. CONNELLY: 2 Q. Did you get any requests by 3 secretary -- I'm sorry, not secretary, by Kathy 4 Nuebel Kovarik or anyone else senior within the 5 Department of Homeland Security from you to 6 indicate that there weren't -- there wasn't 7 enough positive -- about the positive steps that were being taken in Haiti during the fall 8 9 deliberations in 2017 regarding its continued TPS status? 10 MR. CHO: Again, object to the form 11 12 of the question. And again, the document that's in front of this witness now is KA-36. 13 14 He can respond in connection with what is contained here in the exhibit. 15 16 You can go ahead and answer. 17 THE WITNESS: There is nothing in this exhibit that I take to be referring to the 18 19 presentation of country conditions in a Haiti 20 decision memo. 21 BY MR. CONNELLY: 22 Q. Last question that I have on this,



Page 196 1 and then we can move to the next set of 2 documents. 3 Do you recall -- I don't want content, but do you recall, did your team 4 5 provide revised decision memos for these three 6 countries after Kathy Nuebel Kovarik made this request? 7 8 MR. CHO: Objection to form. 9 You can answer. THE WITNESS: I believe that we did. 10 11 BY MR. CONNELLY: 12 Let's go to KA -- KA-37. I think 13 this simply adds the top e-mail to the chain 14 that we just looked at and I need some 15 clarification in terms of some of the terms. 16 That's what I will be asking about, but it's 17 only your memo at 8:59 a.m. on October 13. 18 MR. CHO: And before we get to that, 19 the government objects to KA-37 on the grounds 20 that these e-mail chains contain deliberative information and is subject to the deliberative 21 22 process privilege, but the witness is permitted



Page 197 to answer questions regarding these e-mail 1 2 exchanges. 3 BY MR. CONNELLY: Again, with the understanding of the 5 concerns and cautions that your lawyer has raised, this is about three Central American 6 7 countries that are not Haiti. Buried in this e-mail chain, there is a reference to Haiti but 8 let's leave that to the side for the moment. am trying to get some terminology down. 10 In your October 13, 2017, 8:59 a.m. 11 12 memo back to Kathy Nuebel Kovarik and others, 13 you say: "We can comb through the country 14 conditions to try to see what else there might 15 be, but the basic problem is that it is bad 16 there, WRT, all of the standard metrics." 17 Is WRT shorthand for with regard to? Yeah, with regard to, with respect 18 Α. 19 to. 20 And when you reference standard Q. metrics, what is that a reference to? 21 22 Α. All of the standard sorts of country



Page 198 conditions and measurements of a country's 1 2 well-being that we look at. 3 Q. So is that a -- when you use standard metrics, does that same analysis or 5 application apply when you are looking at Haiti 6 as opposed to looking at the three Central American countries? 7 8 MR. CHO: Objection to form. 9 THE WITNESS: Yes. All I'd want to say by way of caveat is, of course, different 10 bases for different temporary protected status 11 12 designations, different events that prompt 13 different designations, obviously impact 14 countries in different ways, so it's, you know, 15 sort of the same basket, full basket of metrics 16 that one might draw from, but some might not be 17 wholly relevant in one context versus another, say depending on whether you are talking about 18 19 a TPS designation based on an ongoing armed



With that caveat though, yes, we try

conflict versus environmental disasters or

something different.

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Page 199 to look in like situations with the same sort 1 2 basket of metrics. 3 BY MR. CONNELLY: Or even -- let's stay within 5 environmental conditions, purely hypothetical 6 question on my part, but might the standard 7 metrics be somewhat different if a trigger event in a country was an earthquake where the 8 9 ground opened, buildings fall and bridges collapse, let's say versus a flood, which 10 11 obviously also creates great damage, but in a 12 different format, is -- are you saying given, 13 you know, those -- the differences in those 14 trigger events, the manner in which standard 15 metrics are applied may -- will be adjusted according to the circumstances? 16 17 MR. CHO: Objection. Calls for -it's a hypothetical. It's calls for 18 speculation. Object to the form. 19 20 You can answer. 21 THE WITNESS: Yes. 22 BY MR. CONNELLY:



Page 200 Q. Okay. Then lastly, then we will 1 2 move on. I will quote a portion of your 3 e-mail. You say: "We can work with RU to 5 try to get more and/or comb through the country 6 conditions. We are again -- looking for 7 positive gems, but the conditions are what they 8 are." 9 RU is the research unit; is that 10 correct? 11 Α. Correct. 12 Q. KA-38. 13 MR. CHO: The government objects to 14 KA-38 again based on the DPP 21118 on the 15 grounds that this e-mail exchange contains 16 internal government deliberations and is 17 subject to deliberative process privilege, but given that caveat, the witness is able to 18 19 testify as to this information contained in the 20 e-mail exchange. 21 THE WITNESS: Okay. 22 BY MR. CONNELLY:



Page 201 And I would like to direct your 1 Q. 2 attention to your e-mail of this two-way e-mail 3 document on Thursday, October 12, 2017, 10:10 p.m., to Kathy Nuebel Kovarik, where you state: 5 "Kathryn and I have completed a draft Haiti TPS decision memo (attached). In short, based on 6 our review or country conditions, we have 7 written it so that it could support either 8 extension or termination but left the 9 recommendation blank pending further 10 discussion." 11 12 Was it unusual to write a decision 13 memo that left the recommendation blank? 14 MR. CHO: Object to the form. Is 15 your question confined to Haiti or --16 MR. CONNELLY: Yes, to Haiti. 17 MR. CHO: Okay. You can go ahead and answer, again subject to the deliberative 18 19 process privilege but you can still answer. 20 THE WITNESS: With regard to Haiti, I think that it was unusual in the sense that 21



it wasn't what had been done with regard to

22

- 1 nearly any of the past draft decision memos.
- 2 BY MR. CONNELLY:
- 3 Q. Do you recall who it was who asked
- 4 you to draft leaving the recommendation blank?
- 5 MR. CHO: Object to the form. Also,
- 6 object on the grounds that that question seeks
- 7 information relating to the government --
- 8 internal government deliberations and is beyond
- 9 the scope of what is contained in this e-mail.
- 10 I suggest that counsel rephrase the question.
- 11 MR. CONNELLY: I'm sorry. I don't
- 12 know -- well, I guess I can always rephrase
- 13 the question, but it seems like my question is
- 14 appropriate, but I will ask if not again, could
- 15 you answer this question.
- BY MR. CONNELLY:
- 17 Q. Did someone ask you to leave the
- 18 recommendation blank?
- 19 A. No.
- 20 Q. And so when you say: "We have
- 21 written it so it could support either extension
- or termination," and you tell me that it was



Page 203 unusual, how did it come about that you 1 2 provided this unusual document to your 3 superior, Kathy Nuebel Kovarik? MR. CHO: Object to the form. Also, 5 the question calls for internal government deliberations but the witness can answer. 6 THE WITNESS: I don't -- I just want 7 to say I don't think that the document or the 8 format that it took was generally unusual, with respect to past decision memos for Haiti TPS, 10 in reflecting on them, I think all the drafts 11 12 or almost all the drafts had a recommendation 13 already baked in before we elevated it for review. 14 15 This memorandum took on this format 16 based on consultation between Kathryn and me on

- 17 what we thought was the best approach at this
- stage of the decision making process. 18
- 19 BY MR. CONNELLY:
- 20 All right. And I will not encroach Q.
- upon you as far as the rest of those 21
- 22 conversations, because I think that might --



- 1 well, reveal some deliberations, you know, at
- 2 your team level, so I will forego that
- 3 question.
- And ask you now to look at KA-40.
- 5 One last question on this document.
- 6 Had you been asked by anyone before submitting
- 7 a draft that didn't have a recommendation, had
- 8 you been asked to provide a recommendation?
- 9 MR. CHO: Object to the form.
- 10 Again, that question calls for testimony
- 11 relating to internal government deliberations,
- 12 but the witness can answer.
- 13 THE WITNESS: I cannot recall with
- 14 perfect clarity, but I do not think so.
- 15 BY MR. CONNELLY:
- 16 Q. KA-40.
- 17 MR. CHO: The government objects to
- 18 KA-40 based on DPP 3336, again on the grounds
- 19 that this e-mail chain contains internal
- 20 government deliberations but the witness can
- 21 answer questions about the e-mail.
- BY MR. CONNELLY:



- 1 O. Let me before -- because I have --
- 2 again, I have thought of a final question that
- 3 I wanted to ask about the previous document,
- 4 KA-38, before we go there.
- 5 This is the document where you left
- 6 the recommendation blank.
- 7 What was the reason that you left
- 8 the recommendation blank?
- 9 MR. CHO: Object to the form. The
- 10 question calls for testimony relating to
- internal government deliberations, but based on
- 12 what is contained in KA-38, you can go ahead
- 13 and answer.
- 14 THE WITNESS: We thought that
- including upfront a recommendation to extend
- 16 would likely leave our reviewers in a state
- 17 less amenable to considering that
- 18 recommendation.
- 19 That is, we thought that it helped
- 20 to impress upon them the disinterested nature
- 21 of our analysis.
- BY MR. CONNELLY:



Page 206 I rarely reach for analogies, but 1 Q. 2 I'm to go ahead, I can't help myself. 3 So effectively, were you putting yourself in a role of a parent who deliberately 4 5 does not suggest what college their child should go to, believing that just by suggesting 6 it, you're likely not to get the results you 7 8 want? 9 MR. CHO: Objection to form. Calls for speculation. It's a hypothetical. 10 11 You can answer if you are able to. 12 THE WITNESS: My children are still 13 very young. So I'm not sure I'm in best 14 position to speak to the analogy. 15 But as I understand it, I think it 16 suffices to say that we felt the odds of our 17 preferred course being taken were improved by leaving that out. 18 19 And I think you were now -- you were Q. 20 reviewing -- do you have KA-40 --21 I do. Α.



-- in front of you? Okay.

22

Q.

Page 207 MR. CHO: If I haven't raised it 1 2 already -- I think I did -- but the government 3 objects to KA-40 on the grounds that the e-mail contains internal government deliberations. 5 Given that objection, the witness can answer questions about the e-mail. 6 7 BY MR. CONNELLY: 8 Q. Are you ready? Α. I am. Okay. The earlier e-mail is from 10 Q. 11 you to Kathy Nuebel Kovarik on October 12th at 12 10:11 p.m. And the top e-mail in this -- well, 13 I guess there's -- there -- there's two more 14 e-mails. 15 The next longer e-mail is ten days 16 later from Robert Law to Kathy Nuebel Kovarik 17 on October 22nd where he writes: "The draft is overwhelmingly weighted for extension, which I 18 19 did not think is the conclusion we are looking 20 The memo seems to dismiss or downplay the positive developments that would suggest 21 22 reauthorization is inappropriate. The memo



- 1 also makes no mention of the substantial amount
- 2 of foreign aid the U.S. and charities have
- 3 invested in Haiti since the earthquake, another
- 4 relevant factor to indicate that Haiti" is
- 5 no -- "that Haiti no longer meets the
- 6 definition of TPS."
- 7 And this is -- the subject line on
- 8 Robert Law's e-mail and your e-mail is "Haiti
- 9 draft TPS memo."
- 10 So first let me ask is the Haiti
- 11 draft TPS memo, is that another way of talking
- 12 about the -- a draft of a decision memo coming
- from your team, you know, moving up to Kathy
- 14 Nuebel Kovarik and then beyond, as you
- 15 previously explained --
- 16 A. Yes.
- 17 Q. -- the process? Okay. Okay.
- Were you -- and you're not -- you're
- 19 not copied on the Robert Law memo that I've
- 20 just read to you.
- 21 Do you -- were you informed that
- 22 Robert Law was taking exception to your draft



Page 209 decision memo? 1 2 MR. CHO: Object to the form. Also to the extent it calls for internal government deliberations. 5 But you can answer. Not at this time but later. 6 Α. BY MR. CONNELLY: 7 Q. Okay. How much later? 8 Before the decision was made to terminate Haiti --10 MR. CHO: Object to the --11 12 BY MR. CONNELLY: Q. -- of the TPS -- of its status? 13 14 MR. CHO: Again, object to the form. 15 And object on the grounds that that question 16 request internal government deliberation information. 17 18 But you can answer. 19 THE WITNESS: Yes. 20 BY MR. CONNELLY: Q. Do you recall, after whatever format 21 22 your draft decision memo was in, in -- on



Page 210 October 12th, do you know whether your team 1 2 was -- continued to be engaged in the process of drafting the decision memo for Haiti's TPS 3 status? 5 I'm sorry. After this point, October --6 7 Q. Yeah. -- 22nd? 8 Α. Ο. Well -- or let's take -- well, why don't we jump into -- to -- after October 22nd, 10 11 yeah. 12 MR. CHO: Object to the form. And also to the extent it calls for internal 13 14 government deliberations, but with regard to that document the witness can answer. 15 16 THE WITNESS: Yes. Because we got 17 back redlines from Rob. 18 BY MR. CONNELLY: 19 Q. I'm sorry. 20 Your -- your team got back redlines? 21 Α. Yes. 22 Q. And do you know where those redlines



Page 211 came from? 1 2 Α. From Rob. Who is Robert Law? Q. He's a -- her senior counsel or 5 advisor. Something of that sort. To CIS? 6 Q. 7 Α. No. To Kathy. 8 Q. Okay. So for -- to OPS. Α. Yes. Was he a -- a -- an appointment that 10 Q. came in with the new administration in 2017? 11 12 Α. Yes. 13 Q. I'd like to ask -- he makes 14 reference to the amount of foreign aid the U.S. 15 and charities have invested in Haiti since the 16 earthquake and -- and further says that 17 another -- and then goes on to talk about another relevant factor, which, as a matter of 18 19 semantics, would -- would seem to suggest that 20 he thought that foreign aid the U.S. and 21 charities have invested in Haiti is a relevant



factor in the TPS process.

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Page 212 Is -- is that a factor that you 1 2 traditionally had considered when determining whether a country should either be given or 3 extended TPS status? 5 MR. CHO: Objection. Calls for a legal conclusion. Also calls for information 6 relating to internal government deliberations 7 and processes. 8 9 But you can answer if you can. 10 THE WITNESS: Yes. We have looked 11 at foreign aid and, in particular, the extent 12 to which that foreign aid translated into 13 projects that resulted in improved conditions. 14 MR. CONNELLY: Let's take a short 15 break. 16 MR. CHO: Sure. 17 MR. CONNELLY: I think I'm getting a sugar low. 18 These -- these documents can't be 19 20 as -- as slightly mismatched as I think they are. So I'd like -- I'm going to take a quick 21



restroom break and then sit down and get them

22

- 1 reorganized.
- 2 And -- and for all of your sakes,
- 3 you know, how long is this guy going to take.
- 4 There's maybe -- I -- I think there's about
- 5 five documents, to give you a general sensing
- 6 of --
- 7 MR. CHO: Sure.
- MR. CONNELLY: -- where we're at.
- 9 THE VIDEOGRAPHER: Okay. We're
- 10 going off the record at 3:38.
- 11 (A short recess was taken.)
- 12 THE VIDEOGRAPHER: We are back on
- 13 the record at 3:45.
- 14 (Deposition Exhibit 64 was marked
- 15 for identification.)
- MR. CONNELLY: I have handed the
- deponent Exhibit 64, which is an e-mail chain
- 18 dated Monday, October 23rd, 2017, at 5:56 p.m.
- MR. CHO: The government objects to
- 20 Exhibit 64 on the grounds that the e-mail
- 21 contains internal government deliberations.
- But the witness can answer questions



- 1 about these e-mails.
- BY MR. CONNELLY:
- 3 Q. I am only going to be asking you
- 4 about your top e-mail.
- 5 A. All right.
- 6 Q. Okay. The last e-mail in this chain
- 7 is from you to several people on October 23rd,
- 8 2017, at 5:56 p.m. And you begin out by
- 9 saying: "All good by us, Sam."
- 10 Is Sam a reference to Samantha
- 11 Deshommes, D-E-S-H-O-M-M-E-S?
- 12 A. Yes.
- Q. And you go on to say: "We knew of
- 14 the desire for interagency/WH input."
- What is the reference to
- 16 "interagency WH" input?
- 17 A. Interagency/White House input,
- 18 meaning other departments and agencies and the
- 19 White House.
- 20 Q. This was input regarding the FRNs
- 21 that would be coming out for several countries
- 22 regarding terminating their TPS status?



Page 215 MR. CHO: Object to the form. 1 2 THE WITNESS: No. Not on the FRNs. 3 BY MR. CONNELLY: Where was the -- what was the input 5 going to be used for? 6 MR. CHO: Object to the form. 7 And again, just to clarify, this e-mail chain relates to Central American TPS 8 9 countries, not Haiti, which include El Salvador, Honduras and Nicaragua. So certainly 10 questions outside of Haiti are beyond the scope 11 12 of this litigation. 13 But the witness can go ahead and 14 answer if you're able to. 15 THE WITNESS: Interagency and White 16 House input on the decisions relating to those countries' TPS designations. 17 18 BY MR. CONNELLY: Q. And it's accurate -- I think 19 20 accurate, but you can confirm this, point it 21 out. 22 This e-mail chain relates to the



Page 216 three Central American countries of El 1 2 Salvador, Honduras, and Nicaragua; is that 3 correct? Α. Yes. And then finally, you -- you were --5 6 going back to your e-mail, I quote: "Both our notes reflected KNK's" -- that would be Kathy 7 Nuebel Kovarik, correct? 8 9 Α. Yes. Q. -- "KNK's parting words on the TPS 10 FRNs were to go ahead and draft them as 11 12 terminations with placeholders for delayed 13 effective date, but limit to USCIS parties for review." 14 15 Did I read that correctly? 16 Α. Yes. 17 MR. CONNELLY: And we're going to go -- oh. Let's make this 41. 18 19 MR. CHO: Is this KA-41 or --20 MR. CONNELLY: I'm sorry. K --21 MR. CHO: Okay. 22 MR. CONNELLY: You're -- you're



- 1 correct. KA-41.
- 2 MR. CHO: Thank you.
- 3 The government objects to KA-41 on
- 4 the grounds that this e-mail results or
- 5 contains internal government deliberations
- 6 which are protected by deliberative process
- 7 privilege.
- But the witness is able to answer
- 9 questions regarding this e-mail.
- 10 BY MR. CONNELLY:
- 11 Q. And essentially I'm just going to be
- 12 asking you to zone in on the numerical sixth
- point that is made in the final e-mail from
- 14 Kathy -- Kathryn Anderson on November 2nd at
- 15 7:14 a.m. to you.
- 16 A. Okay. All right.
- 17 MR. CONNELLY: I don't know how
- 18 sensitive our audio equipment is. But it may
- 19 be that a outside car alarm is going to be
- 20 underscoring the question and answer for just a
- 21 short time.
- 22 THE WITNESS: I thought it was just



Page 218 in my head. 1 2 BY MR. CONNELLY: 3 Q. So in Kathryn Anderson's top e-mail on November 2nd to you, she makes reference 5 early in -- in -- in it to saying: "Read them 6 all this morning." 7 What -- what -- what is your 8 understanding of what she had been reading that morning? 9 10 MR. CHO: Object to the form. 11 You can answer if you know. 12 THE WITNESS: Yeah. This is the 13 material from the state department relating to 14 the three central American countries and Haiti. 15 BY MR. CONNELLY: 16 Q. And is that -- s that -- that 17 material is -- is strictly generated by the state department as opposed to being generated 18 19 in some fashion by your team? 20 That's correct. Α. 21 Q. Okay. And when she gets down to --22 I mean I quote her last point, which is



- 1 numbered 6, says: "Don't know whether you read
- 2 Haiti, but it looks like one of our messes.
- 3 The country conditions cited completely support
- 4 an extension, not the stated conclusion of
- 5 termination."
- 6 First of all let me ask you: Had
- 7 you read the state department's summary of
- 8 Haiti that she's referencing here?
- 9 A. At the moment when I received her
- 10 e-mail, did I read it the night before I went
- 11 -- when I went to sleep? I --
- 12 Q. Whether -- whether you read it prior
- 13 to this time or later, I just want to get an --
- 14 have an understanding if you have in mind, you
- 15 know, what -- in -- at least generally what the
- 16 state department --
- 17 A. Yes, I read it. I can't tell from
- 18 the e-mail --
- 19 Q. That's fine.
- 20 A. -- chain whether I read it --
- 21 Q. I -- I don't care about exactly when
- 22 you read it.



- 1 So -- and that helps me though then
- 2 formulate the next question, which is, when she
- 3 references that the state department memo in
- 4 Haiti "looks like one of our messes," do you
- 5 have an understanding of what she was telling
- 6 you?
- 7 MR. CHO: Object to the form. Calls
- 8 for speculation.
- 9 But you can answer if you can.
- 10 THE WITNESS: I read that as
- 11 relating to various instances of -- and -- and
- 12 a couple of very specific instances of decision
- 13 memoranda that we had drafted that included,
- 14 either initially or even in final form, a
- 15 fairly extensive accounting of country
- 16 conditions we thought to be supportive of
- 17 extension but where the recommended course was
- 18 termination.
- 19 BY MR. CONNELLY:
- Q. And are those -- are those examples
- 21 that you just gave me, was that particular just
- 22 to Haiti, or is that a reference to memos that



Page 221 had recommended extensions but the conclusion 1 2 was to terminate for countries beyond Haiti? 3 MR. CHO: Object to the form, specific to the extent it seeks information 5 relating to countries other than Haiti. 6 But you can answer. 7 THE WITNESS: I took it to be a reference to the -- the broader set. 8 9 BY MR. CONNELLY: Beyond just Haiti. 10 Q. 11 Α. Yes. 12 MR. CHO: Same objection. 13 BY MR. CONNELLY: 14 Ο. And what -- what -- in -- in 15 the time -- if there is a time frame, did you 16 have an understanding of this broader set of 17 memos where country conditions cited -supported an extension but the stated 18 19 conclusion was termination -- was that broader

set of memos, was that all within 2017, or were

some of those memos -- did those occur in

earlier administrations?

20

21

22

Page 222 MR. CHO: Object to the form. 1 Same 2 objection. Also to the extent it seeks information relating to internal government deliberations. 5 Perhaps counsel can clarify the question. Is he referring to countries other 6 than Haiti or just Haiti? 7 8 MR. CONNELLY: Well, because, see, I -- I -- I -- I don't think it'd be a fair 9 question for me to just narrow in on Haiti. 10 Because he was saying that the -- the 11 12 observation that was made was for a broader set 13 of countries than just Haiti. So I'd like --14 15 MR. CHO: Okay. 16 MR. CONNELLY: I'd like him to clarify, if he can, just to let me know -- I --17 18 I just want a time frame. 19 MR. CHO: Sure. Same objection. 20 The witness can answer if you're 21 able to. 22 THE WITNESS: 2017.



Page 223 MR. CONNELLY: KA-42. 1 2 MR. CHO: The government objects to 3 KA-42, Bates No. DPP 11273, and following the document on the grounds that these e-mail 5 chains also contain internal government 6 deliberations. 7 But the witness is permitted to answer questions regarding the e-mail itself. 8 9 MR. CONNELLY: And I'm going to --I'm going to simultaneously give you KA-43. 10 Going to ask you to compare them. 11 12 MR. CHO: Thank you. 13 The government also objects to 14 KA-43 -- again, that's Bates No. DPP 19502 --15 to the extent this is a draft of a final 16 release. 17 Subject to that limitation, the witness can answer questions relating to this 18 exhibit. 19 BY MR. CONNELLY: 20 21 Q. Okay? (Witness nodding head.) 22 Α.



- 1 Q. Let's go to the second document
- 2 first, KA-43, which is entitled "Acting
- 3 Secretary Elaine Duke announcement of temporary
- 4 protective status for Haiti, release date
- 5 November 20th, 2017," and then followed by "For
- 6 immediate release, office of the press
- 7 secretary." Gives a contact number.
- 8 To your best recollection, is this
- 9 the -- the actual press announcement that went
- 10 out on November 20th regarding the change in
- 11 the TPS status for Haiti?
- MR. CHO: Object to the form.
- 13 THE WITNESS: This document?
- 14 BY MR. CONNELLY:
- 15 Q. KA-43, yes.
- 16 A. Without com -- I -- I did a very
- 17 quick comparison. It looks to be identical to
- 18 this. The document -- the -- the
- 19 copy-and-paste that's in my e-mail is the -- I
- 20 have more confidence in saying is what was
- 21 released.
- 22 Q. Okay. All right. That's fine.



Page 225 1 Okay. 2 So you're -- you're confident that 3 the Elaine Duke announcement contained in KA-42, which is a part of an e-mail chain, was 5 the actual announcement, correct? 6 MR. CHO: Object to the form. 7 THE WITNESS: Correct. I think 8 they're the same. 9 MR. CONNELLY: Yeah. THE WITNESS: But I mean I didn't do 10 11 a review. 12 BY MR. CONNELLY: 13 Q. I happen to believe that, too. 14 mean, obviously, anybody can do the comparison, 15 but, you know, my good-faith effort to compare, 16 they appear to be identical. 17 Α. Okay. Good. I just asked about the freestanding 18 19 one in case it made it any easier. Apparently, 20 we can move beyond that concern. 21 So let me -- let's use -- because 22 it's, you know, the freestanding document, stay



- 1 with KA-43 for a minute.
- 2 Did you or your team have any role
- 3 in drafting this public announcement by Acting
- 4 Secretary Elaine Duke?
- 5 A. In drafting it?
- 6 Q. Yes.
- 7 A. I'm sorry, it's a bit of a difficult
- 8 question to answer. But I think the answer is
- 9 no.
- 10 Q. Did you or your team have a role in
- 11 providing information, you know, prior to this
- 12 public release going out, that you were asked
- 13 to provide to assist in pulling together this
- 14 public release?
- MR. CHO: Object to the form.
- 16 THE WITNESS: Some of the
- information contained in here is content that
- draws upon some bits of language that we may
- 19 have included in material that we had produced.
- BY MR. CONNELLY:
- 21 Q. You will see in the second full
- 22 paragraph, I'm reading from, partially from the



- 1 sentence of the release: "Acting Secretary
- 2 Duke determined that those extraordinary but
- 3 temporary conditions caused by the 2010
- 4 earthquake no longer exist."
- 5 Did you agree with that assessment?
- 6 MR. CHO: Object to the form. Also,
- 7 objection to the extent it calls for internal
- 8 government deliberations.
- 9 You can answer the question based on
- 10 the document in front of you.
- 11 THE WITNESS: I did not agree that
- 12 the extraordinary and temporary conditions
- 13 relating to the 2010 earthquake no longer
- 14 exist.
- 15 BY MR. CONNELLY:
- 16 Q. Let's go now to KA-42, which in
- 17 large measure is that press release, is the
- 18 first of the few e-mails on this two-page
- 19 document, and then you have an e-mail to
- 20 Kathryn Anderson on November 20 at 8:28 p.m.,
- 21 where you said: "Just read, worth a good
- 22 collective read and chuckle in the morning.



Page 228 How dense are these folks?" 1 2 What did you mean by posing the question: "How dense are these folks?" 3 4 MR. CHO: Object to the form. 5 You can answer. THE WITNESS: I think that I was --6 7 I was commenting on various aspects of the statement that I thought were reflective of a 8 9 misunderstanding of the statute, poor grammar, other irrelevant content, generally insensitive 10 syntax, and other elements I found sloppy or 11 12 unimpressive. 13 BY MR. CONNELLY: 14 Q. Okay. Could you take a moment and 15 just give me, by way of example, where you 16 thought that within the press release, there 17 was a misconstruction or misunderstanding of 18 the statute? 19 MR. CHO: Object to the form. Calls 20 for a legal conclusion but you can answer if 21 you can. 22 THE WITNESS: Sure. They refer to



- 1 extraordinary but temporary conditions that
- 2 prevented Haiti from adequately handling the
- 3 return of their nationals, the extraordinary
- 4 and temporary conditions which is a third basis
- 5 for designation for TPS, and preventing a
- 6 country from being able to adequately handle
- 7 the return of its nationals is relevant to the
- 8 second basis for designation for TPS, which is
- 9 environmental. It's whether nationals can
- 10 return in safety that is relevant to
- 11 extraordinary and temporary conditions.
- 12 And then it includes the phrase, "as
- 13 required by statute," which is ironic because
- 14 it misconstrues what the statute requires. It
- 15 also -- that's it.
- BY MR. CONNELLY:
- 17 Q. You also said that there was some
- 18 irrelevant content in the press release.
- 19 Could you give me an example of
- 20 that?
- MR. CHO: Objection to form.
- You can answer.



- 1 THE WITNESS: That the acting
- 2 secretary met with the Haitian foreign minister
- 3 and the Haitian ambassador recently in
- 4 Washington to discuss the issue.
- 5 That we conducted extensive outreach
- 6 to Haitian communities throughout the country.
- 7 That Haiti is able to safely receive
- 8 traditional levels of return citizens.
- 9 Are you asking me to --
- 10 BY MR. CONNELLY:
- 11 Q. No, no. If you have completed your
- 12 answer, I'm sorry, I was getting ready for my
- 13 next question.
- Have you completed your answer?
- 15 A. I can't remember whether you --
- 16 Q. I was asking you for examples of
- 17 what you perceived to be irrelevant content.
- 18 A. Those examples.
- 19 Q. And then after your observation, how
- 20 dense are these folks, Kathryn Anderson got
- 21 back to you shortly, 15 minutes later, and
- 22 said: "Brilliant. How did we end up with a



- department of dunces?"
- 2 And then you follow up with the last
- 3 of the e-mails about an hour later, and simply
- 4 say: "Unbelievable."
- 5 What were you intending to convey
- 6 with the word "unbelievable?"
- 7 MR. CHO: Objection to form.
- 8 You can answer.
- 9 THE WITNESS: That an announcement
- 10 by the secretary that in my view was riddled
- 11 with errors of various sorts would be released.
- BY MR. CONNELLY:
- 13 O. I think the last document I have to
- 14 show you is KA-44, which I will indicate it
- 15 appears to be the FRN for the Haiti TPS status
- issued on Thursday, January 18, 2018.
- 17 A. All right.
- 18 O. All right? And was I correct that
- 19 this is the FRN for January 2018 terminating
- 20 the TPS status of Haiti?
- 21 A. Yes.
- 22 Q. And if you will go with me to the



- 1 fourth page, again, formatting being very
- 2 similar to prior FRNs, you see the section
- 3 under the bolded question: "Why is the
- 4 secretary terminating the TPS designation for
- 5 Haiti as of July 22, 2019."
- 6 A. I do.
- 7 Q. Did your team provide any input in
- 8 order to assist in the information that answers
- 9 that question and that is contained, you know,
- 10 for several paragraphs on Page 4?
- MR. CHO: Object to the form.
- 12 You can answer.
- 13 THE WITNESS: Yes.
- 14 BY MR. CONNELLY:
- 15 Q. Was all of your team's input
- 16 included in the information contained on Page 4
- answering the question why the secretary
- 18 terminated?
- MR. CHO: Object to the form, to the
- 20 extent it calls for information related to the
- 21 internal government deliberations, but the
- 22 witness can answer.



Page 233 THE WITNESS: I do not think so. 1 2 BY MR. CONNELLY: 3 Q. If you would just momentarily go back to where you compare and contrast, if you 5 could go back to a document KA-27, which was the May 24 FRN extending Haiti's TPS status for 6 7 six months, and if you go with me to Page 4 on to Page 5, with that document, where the 8 9 explanation is provided to the recurring question: "Why is the secretary extending the 10 TPS designation for Haiti through January 22, 11 12 2018?" 13 Do you have that before you? 14 Α. Yes. 15 Would you agree, obviously, you Q. 16 know, anybody can read, but given your 17 particular position and experience, would you agree that the information contained on the May 18 2017 extension is not the same information 19 20 that's contained on the January 2018 21 termination? 22 MR. CHO: Object to the form. The



Page 234 document speaks for itself. 1 The witness can answer. 2 3 THE WITNESS: Yes. BY MR. CONNELLY: 5 Did you think, going to the last Q. 6 document that I have shown you, the January 2018 termination FRN, did you think that 7 current conditions in Haiti warranted a 8 termination of its TPS status? 10 MR. CHO: Object to the form to the extent it calls for information relating to 11 12 internal government deliberations, but the 13 witness can answer. 14 THE WITNESS: My assessment of 15 country conditions in Haiti, given the 16 statutory requirements was that extension was 17 warranted. A view that I passed along. BY MR. CONNELLY: 18 19 Q. Passed along to your superiors? 20 Α. Yes. 21 MR. CHO: Object to the form. 22 MR. CONNELLY: Those are all the



- 1 questions that I have.
- 2 MR. CHO: Okay. I have raised a
- 3 number of objections today. To the extent
- 4 counsel believes that we need to contact the
- 5 Court to address any objections I have raised
- 6 today, we'd certainly invite counsel to do so,
- 7 but we are not going to bring Mr. Prelogar back
- 8 for a second day of deposition.
- 9 With that understanding, do you need
- 10 to reach out to the Court at this time or reach
- 11 out to the Court today?
- MR. CONNELLY: I'm sorry. I heard
- 13 you until the very end and I just made a
- 14 last --
- MR. CHO: Right. So as you know,
- 16 the Court is on standby to the extent we need
- 17 to address the objections I raised today.
- MR. CONNELLY: Right. No, no. I
- 19 don't think there is anything that occurred in
- 20 today's deposition that would require the Court
- 21 to give us direction.
- MR. CHO: Okay. Very well.



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Page 236
               So we will read and sign the
 1
 2
     transcript. Thank you.
               THE VIDEOGRAPHER: The deposition is
 3
     concluded.
 4
 5
               We're going off the record at 4:26.
 6
                (Whereupon, the proceeding was
 7
    concluded at 4:26 p.m.)
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     DEPOSITION ERRATA SHEET
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		Page	237
1	Our Assignment No. 448924		
2	Case Caption: Saget		
3	vs. Trump		
4			
5	DECLARATION UNDER PENALTY OF PERJURY		
6	I declare under penalty of perjury that I have		
7	read the entire transcript of my Deposition		
8	taken in the captioned matter or the same has		
9	been read to me, and the same is true and		
10	accurate, save and except for changes and/or		
11	corrections, if any, as indicated by me on the		
12	DEPOSITION ERRATA SHEET hereof, with the		
13	understanding that I offer these changes as if		
14	still under oath.		
15			
16	Signed on theday of,		
17	2018.		
18			
19	Brandon Prelogar		
20			
21			
22	DEPOSITION ERRATA SHEET		



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21	Branc	don Prelogar				
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21	Bran	don Prelogar				
22	CERTIF	'ICATE OF NOTARY	PUBLIC			



Page 240 I, Bonnie L. Russo, the officer before 1 2 whom the foregoing deposition was taken, do hereby certify that the witness whose testimony 3 appears in the foregoing deposition was duly 5 sworn by me; that the testimony of said witness 6 was taken by me in shorthand and thereafter 7 reduced to computerized transcription under my 8 direction; that said deposition is a true record of the testimony given by said witness; 9 that I am neither counsel for, related to, nor 10 employed by any of the parties to the action in 11 12 which this deposition was taken; and further, 13 that I am not a relative or employee of any 14 attorney or counsel employed by the parties hereto, nor financially or otherwise interested 15 16 in the outcome of the action. 17 18 Notary Public in and for the District of Columbia 19 20 21 My Commission expires: June 30, 2020 22



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Page 237 1 Our Assignment No. 448924 2 Case Caption: Saget 3 vs. Trump 4 DECLARATION UNDER PENALTY OF PERJURY 6 I declare under penalty of perjury that I have read the entire transcript of my Deposition 8 taken in the captioned matter or the same has been read to me, and the same is true and 10 accurate, save and except for changes and/or 11 corrections, if any, as indicated by me on the DEPOSITION ERRATA SHEET hereof, with the 12 13 understanding that I offer these changes as if 14 still under oath. 15 Signed on the 27day of DECEMBER, 16 17 2018. 18 19 Brandon Prelogar 20 21 22 DEPOSITION ERRATA SHEET



Page 238 Page No. 15 Line No. 14 Change to: 1 "...International E.". Reason for change: Human: Takian Affairs' Page No. 16 Line No. 2 43 Change to: refugee, acylumsteemporary protected status, among others. Reason for change: doesn't make sense W/o commas Page No. 17 Line No. 16 417 Change to: "...and in Particular, refugee Reason for change: doesn't make sense as written/ intended. Page No. 22 Line No. 13 Change to: 10 "Parole -- humanitarian Parole,... Reason for change: incorrect spalling of Parole 12 Page No. 3/ Line No. 7-8 Change to: ... Refugee, 13 Abylum and International Operations. 14 Reason for change: correcting "RA10"'S Name. 15 Page No. 37 Line No. 5 Change to: ... International 16 Humanitarian ... 17 Reason for change: correcting divisions name; 18 It has an " & 19 DATE: /2/27/18 SIGNATURE -20 Brandon Prelogar 21 22 DEPOSITION ERRATA SHEET



	Page 239	
1	Page No. 40 Line No. 18 Change to: Inmy	
2	view, historically, greater deference	
3	Reason for change: Need comma after "historically for correct meaning.	,,,
4	Page No. 50 Line No. 8 Change to:	
5	"Haiti TPSHaiti Related?"	
6	Reason for change: need em dash for clarity.	
7	Page No. 65 Line No. 6 Change to: 2013,	
8	and for	
9	Reason for change: comma after 2013 for clarity.	
10	Page No. 65 Line No. 9 Change to: " T was	
11	at NSC. I would say	
12	Reason for change: need period after "Nac" for	
13	Page No. 69 Line No. / Change to: "We	
14	werescops team	
15	Reason for change: is not part of scops.	i W
16	Page No. 72 Line No. 5 Change to: "Haiti	
17	determination TPS determination process	~? ~ ~ ~
18	Reason for change: Em dashes for clarity.	
19		
20	SIGNATURE:	
21	Brandon Prelogar	
22	CERTIFICATE OF NOTARY PUBLIC	



	Page 239
1	Page No. 79 Line No. 10 Change to: " were,
2	at a minimum the
3	Reason for change: at " to properly bound the Parenthet: cal phrase.
4	Page No. 80 Line No. 13 Change to:
5	"Gene Hamilton, among others."
6	Reason for change: comma for clarity.
7	Page No. 97 Line No. 2-3 Change to: "make
8	the cut and led to the condusion "
9	Reason for change: "lead" & "conclusion" is
10	Page No Line No. Singulars: not plural.
11	accuracy of meaning.
12	Reason for change:
13	Page No. 1/0 Line No. 16 Change to: of
14	USCIS, to secretary Kelly."
15	Reason for change: need comma after "uscis" for
16	Page No. 121 Line No. 19 Change to:
17	"Clearly"
18	Reason for change: c/arify
19	
20	SIGNATURE: DATE 12/27/18
21	Brandon Prelogar
22	CERTIFICATE OF NOTARY PUBLIC



	Daga 220	
1	Page 239 Page No. 151 Line No. 19 Change to: "including,	
2	but not limited to those	,
3	Reason for change: commas around parenthetical	
4	Page No. 158 Line No. 20 Change to: "or	
5	directly represent "	
6	Reason for change: additional Em dash for clare	74.
7	Page No. 169 Line No. 9 Change to:	
8	"Exasperation"	
9	Reason for change: Clarity of meaning.	
10	Page No. 185 Line No. 17 Change to:	
11	"growing, or at least not	
12	Reason for change: Comma after growing for clarity.	
13	Page No. 191 Line No. 16 Change to: "designate	e ~
14	for TPS: El Salvador	· Q
15	Reason for change: colon for clarity	
16	Page No. 197 Line No. 16 Change to: there	
17	w/r/+ all of"	
18	Reason for change: delete commas & add forward slashes for clarity.	
19	2 - Ward 21 - 25 105 101 Claring.	
20	SIGNATURE:	
21	Brandon Prelogar	
22	CERTIFICATE OF NOTARY PUBLIC	



	Page 23	9
1	Page No. 200 Line No. 6 Change to:	
2	conditions again looking for	
3	Reason for change: correcting quoted langua	9
4	Page No. 201 Line No. 7 Change to:	
5	" review of country conditions,	
6	Reason for change: "of" is correct word.	
7	Page No. 203 Line No. 9 Change to:	
8	" unusua (. With respect to	
9	Reason for change: Breaking into 2 sentences for clarity.	
10	Page No. 204 Line No. 13 Change to: " in	
11	the best position	
12	Reason for change: Missing de finite article added for clarity.	
13	Page No. 227 Line No. 21 Change to:	
14	"Just read. Worth a good	
15	Reason for change: fixing quoted language.	
16	Page No. 229 Line No. 3 Change to:	
17	" their nationals. The extraordinary	
18	Reason for change: breaking into 2 sentences	
19	for darity.	
20	SIGNATURE: DATE /2/27/18	
21	Brandon Prelogar	
22	CERTIFICATE OF NOTARY PUBLIC	



	Page 239
1	Page No. 229 Line No. 4 Change to:
2	" temporary conditions is a
3	Reason for change: deleting superfluous "which
4	Page No. 230 Line No. 8 Change to:
5	" returned citizens.
6	Reason for change: "Veturned citizens" is correct
7	Page No. 23/ Line No. 10 Change to:
8	" that, in my view, was
9	Reason for change: commas around parenthetical
10	Page No. 234 Line No. 10 Change to:
11	" requirements, was that
12	Reason for change: need comma after require- ments for clarity of
13	Page No Line No Change to: Meaning.
14	
15	Reason for change:
16	Page No Line No Change to:
17	
18	Reason for change:
19	
20	SIGNATURE: DATE 12/27/18
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